

2021-2025

# 5 Year Community Park & Recreation Plan



City of Ludington  
400 S Harrison Street  
Ludington, MI 49431

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## **A. Community Description**

The City of Ludington's recreation plan was developed to serve the City of Ludington. Some aspects of the plan including youth recreation programming and facilities service the needs of surrounding townships and schools as well. Those relationships are discussed in the administrative structure section. This recreation plan will include all aspects of recreation for the City of Ludington.

## **B. Administrative Structure**

Organizational charts (Attachment 7) illustrate the structure of the City of Ludington Departments and City Committees. The Cemetery/Parks/Recreation/Waterfront Committee is charged with reviewing the recreation plan in addition to individual departments that oversee parks, and recreation activities.

In addition, a school system lead Recreation Department oversees our county wide youth recreational programming. That Recreation Department is funded by the City of Ludington, Hamlin Township, Pere Marquette Township, and Summit Township with those funds being passed on to the Ludington Area School District. Fees are determined by the residency of the participants. School and City facilities are made available for Recreation Department Programs, which is managed by the Ludington Area School District. Maintenance of the facilities is the responsibility of the Ludington Area School District.

The Ludington Recreation Department Programming has been established under Chapter 38, as amended, in the Code of the City of Ludington. On August 8, 1994 the City Council amended the Code to restructure board membership, to set board terms of office and to establish a requirement that participating townships pay a proportionate share of the cost of providing recreational services and programs. (Attachment 9)

The new board membership consists of two members of the Ludington City Council, one member of the Ludington Area School Board and four members at large. All members are to serve without compensation. This board is advisory only.

Recreational facilities are maintained through the city's budgets. These include parks, playgrounds, the beach, boat launching facilities, senior citizens center and two marina facilities. Beach cleaning, dock removal, park maintenance and similar work are under the direction of the Department of Public Works Cemetery, and Parks Department.

The Cartier Park campground, Senior Citizens Center and the Municipal Marina both operate under the direction of the City Manager and City Council. The Department of Public Works provides annual maintenance items. The Senior Citizens Advisory Board and Municipal Marina Board set policy.

The city beach concession stands are operated through private contracts.

The City cooperates with The Ludington & Scottville Area Chamber of Commerce, Jaycees and various other civic and service organizations for the numerous recreational activities that are held each year.

The Cemetery and Parks Department has one full time superintendent and three full time employees. Also, in the department are city boat launching ramps that are administered by one seasonal employee.

The Senior Center has two full time and one part time employee who operate the facility.

The Municipal Marina and Harbor View Marinas have a full-time manager with seasonal employees to assist during the summer. The Municipal Marina capacity is 152 slips with 77 being seasonal and the remainder transient. There is also a 92 ft long seawall added in 2010. This added an additional 20-25 transient boat slips, dependant on boat size. Harbor View Marina includes the 7,100 sf marina services building and swimming pool, the 230sf gas attendant building, the fish cleaning station, picnic area, 160 slip marina facility, fuel pier, and parking areas.

The Community Development Department has one full-time director who works with department heads and the City Manager’s office to seek funding to improve the recreational opportunities in the City of Ludington.

Recreation comprises a major portion of the City’s budget. Current funding sources include grant dollars, tax revenues, recreation fees for activity involvement and private donations and contributions. The following accounting compares actual expenses for 2016 through 2020.

Department	2016	2017	2018	2019	2020
Parks	396,222	402,158	406,477	399,620	670,165
Cartier Park	224,129	218,689	241,380	253,707	252,180
Boat Ramps	81,262	65,011	56,827	55,429	110,102
Recreation	179,218	151,748	137,587	121,276	39,649
Senior Center	187,123	194,696	201,770	213,542	201,734
City Marina	683,184	629,838	776,381	814,404	1,105,148
Harbor View	n/a	n/a	n/a	n/a	509,813

Marina					
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Funding for recreation departments fluctuates yearly based on maintenance needs, planned projects and local funding availability. It is projected that funding for these departments will remain a challenge in upcoming years, with fluctuations due to receipt of grant funding or unavoidable budget cuts due to losses of revenue sharing and general fund dollars.

### C. Recreation Inventory

#### 1. Description/Inventory of Recreation Opportunities in the City of Ludington Public Properties Facilities & Action Program items for each site.

##### Senior Citizens Center

*Accessibility Assessment=3*

*Park Type: Special Use, entire county*

*Size: .5 acres*

(location 12 on map)



The Ludington Area Senior Center is located at 308 S. Rowe Street. This .5 acre lot houses a 9,000 square foot multi-purpose center. The Ludington school system used this building for manual trades and a band building prior to it becoming the Senior Center in 1972. Additions to the building were completed in 1987 and 2004. The building includes a library, card/game room with TV and computer corner, offices, pool table room, meal site, a multi-purpose room and restrooms.

Senior Citizens programs include recreational activities and service programs for area seniors. Recreational programs include yoga, aerobics, chair exercises, card playing, recreation programs for the physically limited, senior health club, art and craft classes as well as a chance to travel for cultural events and shopping several times a year.

Related services include health education, medical clinics, insurance prescription drug counseling, help with the preparation of tax and other governmental forms, driver refresher courses, File of Life, Carrier Watch, Outreach and Assistance, as well as special programs.

The Center is available for use everyday with public hours from 9 a.m. until 4:30 p.m. Monday through Friday. Events are publicized on the radio and cable TV as well as in the local Newspaper's "community calendar".

The Center also acts as a meal site for congregate meals that are provided by Mason County Central Schools' Senior Meal Program. The Center serves 3,000 unduplicated clients every year.

The City of Ludington, Mason County Senior Citizen Millage, United Way of Mason County, Federal and State Funds through the Area Agency on Aging of Western Michigan and private donations fund operations of the center.

***Site Development Plan: Senior Citizen Center***

- Furnace replacement-2 furnaces
- Refinish cabinets
- Replace Refrigerator & Stove used for cooking programs
- Replace pool tables-2
- Replace Card Tables- 8
- Expand size of building due to increased use and need for expanded capacity.

**Ludington Municipal Marina**

*Accessibility Assessment=3*

*Park Type: Recreational Harbor*

(location 16 on map)





Ludington Municipal Marina is located on the north side of the channel that connects Lake Michigan to Pere Marquette Lake. It is within two blocks of the central business district. The marina construction was completed in 1979 through funding from the Michigan State Waterways Commission, Upper Great Lakes Regional Commission, Land and Water Conservation Funds, Department of Natural Resources and local revenue bonds, at an approximate cost of \$2.1 million. As a result of this grant participation, the Waterways Commission sets slip rates and designation guidelines annually.

The marina facility has a capacity of 152 slips, a service building with fish cleaning facilities, gas docks, pump out station, restrooms and showers, a day room, laundry facilities, boardwalk, picnic shelter and playground area. In 2004, the boardwalk was replaced and new benches and lighting were added.

With the opening of Harbor View Marina in the spring of 1999, some changes have taken place at the Municipal Marina. The number of seasonal slip holders has decreased and the aim is towards encouraging transient boaters to stop in Ludington. In 2010, the City of Ludington completed a new transient dock along the north wall of the marina in order to increase transient slip traffic and availability. The project was partially funded with a MDNR Waterways grant.

***Site Development Plan: Ludington Municipal Marina***

- Replace dockage with new floating dock system D,E,& F
- Repair docks A & B
- Replace signage
- Repave Parking lot
- New siding, soffit and fascia on shore bathroom building
- New doors on gas dock building
- Replace furnace in east bathroom building
- Add central air in both bathroom buildings
- Replace tile in west bathroom building
- Turn William Street from Loomis to Filer into one-way parking
- Re-deck dayroom deck with synthetic decking.

- Dredging according to past practices, 5-year cycles, 5,560 cubic yards per permit allowance
- Partner with Offshore Classic and Boat show events.

### Harbor View Marina

*Accessibility Assessment=3*

*Park Type: Recreational Harbor*

(location 19 on map)



Harbor View Marina is located at 400 South Rath, Ludington, Michigan 49431. The 160 slip marina was completed in 1999 on 28 acres adjacent to Pere Marquette Lake. The Marina includes the 7,100 sf marina services building and swimming pool, the 230sf gas attendant building, the fish cleaning station, picnic area, 160 slip marina facility, fuel pier, and parking areas. In 2020, the City of Ludington took over managing operations of this facility.

The facility was constructed with the use of Michigan State Waterway's funds and private developers funds. The facility was leased to a private developer for a twenty-five year period and is now under the management of the City of Ludington. Amenities include a great room, laundry facilities, bathroom/shower facilities, pool, hot tub, exercise room, meeting rooms and a library.

### ***Site Development Plan: Harbor View Marina***

- Seal Coating and striping
- Concrete along seawall
- WiFi upgrades
- Fuel System (3 spill buckets 3 new dispensers) Upgrades to underground storage tanks for fuel dock, replacement of fuel dispensers, removal and replacement of failing concrete.

- Gates for pool area
- Ice storage freezers
- Replace floatation on 4 finger piers A dock
- Replace A dock
- Dock House Upgrades
- Replace B Dock
- Replace C Dock
- Replace D Dock
- And other repairs as referenced in the HARBORVIEW MARINA Facility Assessment and Future Development Recommendations January 26, 2020

### Stearns Park

*Accessibility Assessment=2*

*Park Type: Community Park*

(location 2 on map)



Stearns Park is a community park with a variety of recreational opportunities included in its 60-acre expanse on Lake Michigan. It is situated between Lake Shore Drive and Lake Michigan. An Outer Drive bisects the park and separates the picnic area and the beach, providing 450 parking spaces. The northwest area is 17 acres of sandy beach with 2640 feet of Lake Michigan frontage. It has two

concession stands that include barrier free restrooms and changing areas. A pathway between the beach and playground leads out to the north breakwall, a favorite stroll at sunset and for fishing.

The southeast area is a children's playground with equipment on the west side of Outer Drive. A mini golf course is operated by the Jaycees on the east side of the street. The central east side is the picnic area with lawn, shade trees, memorials, 100 picnic tables and 20 grills. The southeast end has 14 shuffleboard courts. In 2008, The City of Ludington added a municipal Skate Park south of the shuffle board courts on a vacant piece of property. In 2019 the South end of Stearns park/at the culmination of Ludington Ave, was renovated with a concrete gathering area, native plantings, a new parking area, new bollard lighting, an overlook area and seat walls. This area also encompasses a kayak rack and is the designated spot for the Lake Michigan Water Trail.

Fourth of July Freedom Festival brings thousands of residents and visitors to the beach for the annual fireworks display. Gus Macker Annual Tournament and the Lakestride half marathon are other major events at the park.

#### ***Site Development Plan: Stearns Park***

5 year replacement and update priorities

- Begin Phases of the Stearns Park Development Plan as funding and match are available
- Replace life rings on breakwall as needed
- Purchase, replace, and build new playground equipment
- Repair and upgrade the existing Shuffleboard Courts
- Continue Tree Replacement

#### Ludington Waterfront Park

*Accessibility Assessment=3*

*Park Type: Community Park*

*Size: 5 acres*

(location 18 on map)



The 5-acre Ludington Waterfront Park was developed in two phases beginning in 1998. Michigan Natural Resource Trust funds were used to complete both phases of the project. Great Lakes Fishery Trust Funds were also used in the second phase of the park completion.

Park amenities include a bandshell with restroom facilities, a picnic shelter, shade shelters, a destination playground and lighted walkways. The Waterfront Sculpture park is also a part of this area and features several bronze sculptures depicting a variety of aspects of Ludington's history. All sculptures have been funded by private donations.

The park is adjacent to the Harbor View Marina that was developed simultaneously. Together these two projects considerably improved the areas aesthetics. The area was previously plagued with dilapidated housing and abandoned CSX railway property.

#### ***Site Development Plan: Waterfront Park***

5-year replacement and update priorities

- Develop stop for the Lake Michigan Water trail to include; accessible launch, pathway, signage, canoe/kayak storage, parking, and restroom upgrades.
- Repair shelters with permanent roof structures.

#### **Copeyon Park**

*Accessibility Assessment=3*

*Park Type: Community Park/ Boating Access Site*

*Size: 4.2 acres*

(location 13 on map)



Peter Copeyon Park is located on 400 feet of frontage on Pere Marquette Lake on the south end of town. The original 4.2 acre park has a picnic area and playground with picnic tables, grills, shelter, restroom, boat launch, pumpout station and fish cleaning facility. A 300 sq ft Splashpad was added in 2020. There is a large circular driveway with parking for cars and boat trailers. It is located adjacent to the Ludington Yacht Club.

***Site Development Plan: Copeyon Park***

5-year replacement and update priorities

- Install fencing around splashpad
- Install irrigation in park
- Replace fishing pier with permanent fishing structure
- Rebuild launch ramp
- Replace Bathrooms

**Rotary Park**

*Accessibility Assessment=3*

*Park Type: Community Park*

*(location 8 on map)*



Rotary Park is located on Ludington Avenue directly west of the main downtown area. Park amenities include restrooms, a bandshell, fountain and open green space. The park is used for art fairs, Jaycee events, concerts and community events.

***Site Development Plan: Rotary Park***

5-year replacement and update priorities

- Install new band shell

**Cartier Park**

*Accessibility Assessment=3*

*Park Type: Community Park, Natural Resource Area, Greenway/Improved Water Access*

*Location*

*Size: 68 acres*

(location 3 on map)



Cartier Park is on the northern edge of the city. The park is 68 acres including 2500 feet of frontage on Lincoln Lake. The park has two functions, the campground on the west side, accessible by Lakeshore Drive/M-116, covers 24 acres; the remaining 44 acres to the east, accessible by Rath Avenue, is undeveloped except for minor roads and trails. The campground offers rustic campsites, a boat launch, restrooms with showers and hiking trails. The City manages the campground. A one mile, eight-foot-wide paved pathway was constructed in the east portion of the park during the spring and summer of 2004. This area is suitable for hiking or cross-country skiing and passive recreation. In 2010, new signage was erected throughout the pathway in conjunction with a grant received by the District 10 Health Department. A one-acre fenced dog park area has also been constructed in the Cartier park area. The project was funded entirely by private dollars.

***Site Development Plan: Cartier Park***

5-year replacement and update priorities

- Purchase and Build Picnic Tables
- Expansion of Electrical Service to Additional Campsites
- Construction of New Bathhouse with handicap access and laundry facilities
- Construction of new cabins
- Construction, repair and replacement of playground equipment at the campground.
- Construct new office facility with bathroom and heat.
- Tree and stump removal
- Fix park roads, continue to repave and pave roads throughout facility
- Expand to include more RV camp sites, including adding cement pads.
- Construct a new lift station in order to add additional RV sites.
- Construct a new pavilion structure
- Continue to work to connect all walkways and pathways throughout Cartier Park with other City and regional trails.
- Replace basketball court with new facility including, new court area, new hoops and backboards.
- Install kayak storage and racks to promote a stop on the Lake Michigan Water Trail.
- Install accessible dock near fishing piers for Kayak and Canoe launching.
- Maintain and replace and repair walkway areas where needed.
- Install new floats under fishing docks on Lincoln Lake.
- Install WIFI.
- Install retaining walk along electrical campsite.
- Repair and Replace Cartier Park Walkway loop.
- Replace trees throughout park as needed.
- Replace tractor for maintenance throughout the park.
- Replace bathroom structure and fish grinding /cleaning area.

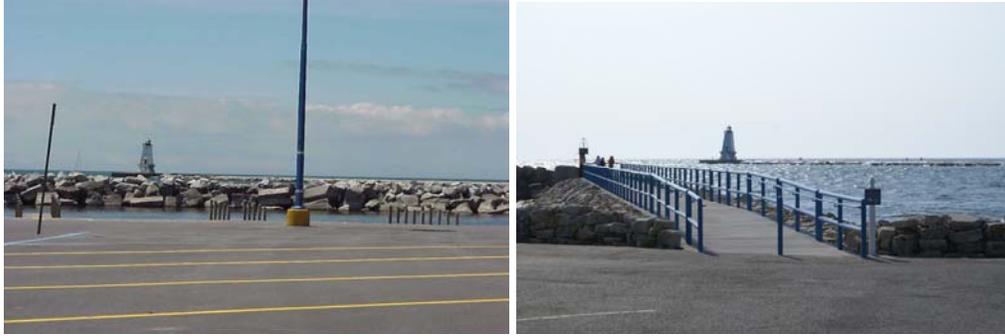
Lake Michigan (Loomis Street) Launching Site

*Accessibility Assessment=3*

*Park Type: Boating Access Site*

*Size: 3 acres*

(location 15 on map)



This three-acre launch site is located to the south of Stearns Park and north of the Pere Marquette Lake channel. Boaters can access Lake Michigan between the north and south breakwalls. It has eight launching sites, parking for 120 boats, cars or trailers, barrier free restrooms and a fish cleaning station with grinder. This year a new sand mitigating breakwall was constructed with a grant from the MDNRE Waterways grant program.

A walkway was constructed on top of the sand mitigating breakwall with funding from the Michigan Natural Resources Trust Fund. Both projects were completed in 2010. Beach grass has been planted between the facility, West End of Ludington Ave., and Stearns Beach.

***Site Development Plan: Lake Michigan (Loomis Street) Launching Site***

5-year replacement and update priorities

- Add green bump outs
- Update Lighting
- Update Striping
- Add and repair walkways into launch area
- Repair retaining stone
- Improve dog beach
- Repair rubble mound pier
- Upgrade launch ramp

**Loomis Street Park**

*Accessibility Assessment=3*

*Park Type: Community Park*

(location 17 on map)



The area lying just south of the above-mentioned launching site, was developed into a park in 1994. The area was landscaped, seating was added and a picnic shelter was constructed with assistance from the Municipal Marina Board funding, donations, Coastal Management Funds from the Department of Natural Resources and city funds. Due to its proximity to the waterfront walkway, the park is an attractive addition for those who wish to enjoy the waterfront area. Public access to the shoreline has been a high priority of the city as reflected in this development.

***Site Development Plan: Loomis Street Park***

5-year replacement and update priorities

- Construction of Maritime Heritage park to include sculptures, walkways, pathways, picnic areas, maritime exhibits, relocation of the Coast Guard Cutter 44 boat, structure to protect maritime assets, signage, plaques, and other historical descriptions of the area and maritime past.
- Repair/Replace sidewalk area behind new seawall on west side of park.

**James Street Playfield**

*Accessibility Assessment=2*

*Park Type: Sports Complex*

*Size: 2 acres*

*(location 6 on map)*



Commonly known as the American Legion ball field, the James St. playfield is two acres in size. There are parking spaces on the south end and playground equipment on the north end of the field.

***Site Development Plan: James Street Playfield***

- Construct new ball diamonds
- Add new bleachers
- Add new dugouts
- Add new fencing
- Add new scoreboards
- Add new signage
- Purchase, install & build new playground facility and equipment

**Optimist Field**

*Accessibility Assessment=2*

*Park Type: Sports Complex, Community Park*

*Size: 4 acres*

*(location 5 on map)*



The four-acre Optimist Field is adjacent to O.J. DeJonge Jr. High School, the Ludington High School and Franklin School. It is located on the SE corner of Staffon & Tinkham. The Optimist service club adopted and developed the field

which has one diamond, 1 soccer practice field, 2 fenced basketball courts. The area also has an irrigation system.

***Site Development Plan: Optimist Field***

- Construct new ball diamonds
- Add new bleachers
- Add new dugouts
- Add new fencing
- Add new scoreboards
- Add new signage
- Replace basketball fencing
- Replace poles, hoops and nets at Basketball court
- Resurface basketball courts

**Skate Park**

*Accessibility Assessment=2*

*Park Type: Special Use*

*Size: 22,500 sq ft.*

(location 14 on map)



The City of Ludington constructed a new Skate Park in 2008, to replace an old park no longer safe for use. The new park was constructed on a vacant piece of land in the Stearns Park Beach area. Funding for the project was largely made possible by community donations. Some funding for the project was made possible through a grant from the Land and Water Conservation Fund.

***Site Development Plan: Skate Park***

- Install new signage
- Fix cracks in park surface
- Manage Dune grass around park

## School Properties/Facilities

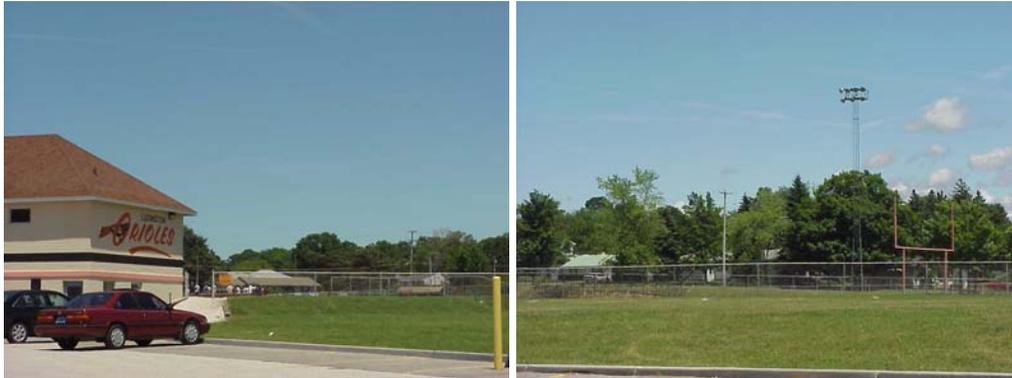
### Oriole Field

*Accessibility Assessment=3*

*Park Type: Sports Complex*

*Size: 23 acres*

(location 1 on map)



Oriole Field is the largest competitive recreation complex in the Ludington area and operates through a cooperative agreement between the city and Ludington Area Schools. In 1934, the Cartier family donated the twenty-three acres for recreational use to the school district rather than the city. The reason for this was that the school district extended beyond the city limits and the school was able to provide a larger amount of funds for initial development, taxes, liability and insurance purposes. The facility was designed and construction was coordinated and supervised by the city. Constructed during the "Great Depression", the complex was built by hand by the W.P.A. workers using wheelbarrows, shovels and horses. Currently the city provides operating, maintenance and development funds.

There are three concession/announcing booths, new restrooms have been constructed on the east side, two lighted and one unlighted ball diamonds, one baseball diamond, one lighted football field/soccer field/all weather track with field event pits, a field house with restrooms and parking for 200 cars. There are also eight new Pickleball courts located on the Southern border of the property.

### O.J. DeJonge Playfield

*Accessibility Assessment=3*

*Park Type: Sports Complex*

(location 4 on map)



The six-acre O.J. DeJonge Playfield is across the street from the O.J. DeJonge Junior High School. There are three soccer fields, a little league baseball diamond and eight lighted tennis courts. The tennis courts have all been completely remodeled within this area, and a club house was added. Funding for this project was made possible by private donations.

### Community Swimming Pool

*Accessibility Assessment=3*

*Park Type: Special Use*

*Size: 3,150 sq ft*

*(location 7 on map)*



This quarter acre facility is located in the O.J. DeJonge Junior High School Complex. The heated pool measures 42' x 75'. Men and women's locker rooms with shower facilities are located on site. The pool is used for school, recreational and public programs.

### **Private Properties/Facilities**

## **2. Description/Inventory of Recreation Opportunities outside the City of Ludington**

### The Ludington Athletic Club

*Accessibility Assessment=*  
*Park Type: Sports Complex*  
(location 9 on map)



The Ludington Athletic Club is located north of the city in Pere Marquette Township. The facility offers tennis courts, weight machines, exercise classes and racquet ball.

### Ludington State Park

*Accessibility Assessment=3*  
*Park Type: State Park*  
*Size: 5,300 acres*  
(location 10 on map)



Ludington State Park is located eight miles north of Ludington. Many residents and visitors enjoy the park as it is one of the state's finest parks with 5,300 acres of parkland. Twenty miles of foot and ski trails, three campgrounds and spacious beaches accommodated numerous visitors year-round. Past statistics show that the number of camping nights recorded at the Ludington State Park is the highest in the state compared to other state park facilities. The natural resources of the Great Lakes shoreline, Hamlin Lake and the dunes, along with Big Sauble Point lighthouse, Lake Michigan beach house and Hamlin Lake dam attract interested visitors during all seasons of the year.

#### *Site Development Plan: Collaboration with Ludington State Park*

5-year replacement and update priorities

- Develop stop for the Lake Michigan Water trail to include; accessible launch, pathway, signage, canoe/kayak storage.
- Create a trail/pathway system on M-116 from the Ludington State Park into the City of Ludington. Utilize proper surfacing, width, and signage.

#### Campgrounds/RV Parks

(various locations)

There are a number of campgrounds/RV parks surrounding the City of Ludington which offer a variety of amenities from rustic sites to full hook-up sites, play areas, pools, waterfront access, tennis courts, etc. Vacationers utilizing these areas often times also make use of the city's recreational opportunities including the beaches, boat launching ramps and parks.

#### Private Marinas

(various locations)

There are several Private marinas in the Ludington Harbor. Those include Thompson's, Lake Street Marina, Pier Point, Ray's Auto Marine, Tamarac, PM Lodge, Starport, the Ludington Boat Club, the Ludington Yacht Club, and

Crosswinds. These marinas offer a variety of amenities and many are within walking distance of a variety of City Parks and recreational opportunities.

### **3. Description of Community's Barrier-Free Compliance Status**

On July 11, 1994 the City of Ludington adopted an ADA Transition Plan and Self Evaluation addressing all facilities and programs in place at that time. A two-year timeline for compliance was given to the department heads. All of the items were completed by December 31, 1995.

Design and planning of new facilities and programs is contingent upon ADA regulations. The City of Ludington works closely with the design engineers to ensure all requirements are met. The City has also taken the extra step of working with consultants when possible to incorporate and plan for Universal Design in Public Recreation facilities.

### **4. DNR Recreation Grant Inventory**

#### **Recreation Grant History**

Applicant: City of Ludington

Project No. 16-0035

Project Year: 2017

Project Title: Stearns Beach Recreation Area Water Trailhead

Project Status: Closed

Grant Amount: \$300,000.00

Project Description: Creation of a pedestrian plaza and water trailhead at the culmination of Ludington Avenue at the Lake Michigan Shoreline

Project No.

Project Year: 2015

Project Title: Mini-Golf Renovations

Project Status: Closed

Grant Amount: \$45,000.00

Project Description: Renovation of existing Mini-Golf Course

Project No. 26-00177

Project Year: 1968

Project Title: Copeyon Park (formerly Pere Marquette Lake Park)

Project Status: Closed

Grant Amount: \$21,000.00

Project Description: Acquisition of +/-3 acres on Pere Marquette Lake.

Project No. 26-00419  
Project Year: 1973  
Project Title: Copeyon Park (formerly Pere Marquette Lake Park)  
Project Status: Closed  
Project Amount: \$35,000.00  
Project Description: Picnic area. to lot. parking for ex. boat ramp, 2 toilets, landscaping, site improvements & sewer system.

Project No. 26-00644  
Project Year: 1975  
Project Title: Ludington Marina Acquisition  
Project Status: Post-Comp Iss  
Grant Amount: \$135,889.46  
Project Description: Acquire 8.2 acres on Pere Marquette Lake.

Project No. 26-01077  
Project Year: 1979  
Project Title: Ludington Marina  
Project Status: Post-Comp Iss  
Grant Amount: \$899,562.34  
Project Description: 50-slip marina. Toilet/shower bid. paved lot and road, concrete walks, curb and gutter, asphalt paving, fish cleaning station, attendants office, elec., water, sewers, gas, deicing system, fencing. landscaping, play & picnic eq., LWCF

Project No. TF825  
Project Year: 1984  
Project Title: Washington Ave. Recreation Area  
Project Status: Withdrawn  
Grant Amount: \$84,000.00  
Project Description:

Project No. 26-01494  
Project Year: 1990  
Project Title: Stearns Park Beach  
house  
Project Status: Closed  
Grant Amount: 33,683.00

Project Description: Demolition of present building. construction of new barrier-free beach house with observation deck. restrooms, changing rooms. and sheltered service area.

Project No. TF93-046

Project Year: 1993

Project Title: Waterfront Park Acquisition

Project Status: Closed

Grant Amount: \$359,000.00

Project Description: Acquisition of 5.8 acres of property from CSX Railroad for park use. Project complements State's project to purchase and develop remaining 14.35 acres of land in parcel for marina development with Harbor Development funds.

Project No. TF94-036

Project Year: 1994

Project Title: Copeyon Park Shelter (formerly Pere Marquette Lake Park)

Project Status: Closed

Grant Amount: \$24,000.00

Project Description: Construct picnic shelter in Peter Copeyon City Park on Pere Marquette Lake.

Project No. TF96-237

Project Year: 1996

Project Title: Ludington Waterfront Park

Project Status: Closed

Grant Amount: \$500,000.00

Project Description: Site preparation and grading, paving walks and walls, parking lot, boardwalks and decks, metal/fabric structures, site amenities, landscaping and irrigation.

Project No. BF98-165

Project Year: 1998

Project Title: Ludington Waterfront Park- Phase II

Project Status: Closed

Grant Amount: \$500,000.00

Project Description: Further development of Waterfront Park. including events structure and restroom building. playground and lighting.

Project No. 26-01598

Project Year: 2002

Project Title: Cartier Park Improvements

Project Status: Closed

Grant Amount \$50,000.00

Project Description: The proposed project is the installation of marked trails in Cartier Park, a 68-acre park with 2500 feet of frontage on Lincoln Lake. The project would include an 8' wide asphalt walk along the shoreline.

Project No. TF03-003

Project Year: 2003

Project Title: Cartier Park Fishing Pier Installation

Project Status: Closed

Grant Amount: \$82,500.00

Project Description: Installation of two 95' fishing piers on Lincoln Lake with associated walkways and abutments.

Project No. 26-01667

Project Year: 2006

Project Title: Stearns Park Skate Plaza

Project Status: Closed

Grant Amount: \$75,000.00

Project Description: Development to include construction of a 100' by 100' concrete skate plaza and associated landscaping and site amenities.

Project No. TF08-051

Project Year: 2008

Project Title: Stearns Park Breakwall improvements

Project Status: Active

Grant Amount: \$125,300.00

Project Description: Development will include an accessible pathway over a new breakwall along Lake Michigan in Stearns Park.

#### **D. Description of the Planning Process (Public Input)**

As a first step in plan development a review of the current Recreation Plan was completed by the Community Development Director and the Cemetery, Parks and Recreation Committee of the City Council to determine where the City stands on its past goals and objectives.

The Community Development Director, Heather L-V Tykoski, has been employed with the City for over 14 years. Mrs. Tykoski has successfully obtained and implemented several grant programs using the previous goals outlined in the 2005 -2010, 2010-2015, & 2016-2020 Recreation Plans.

The Mayor appoints the Cemetery, Parks and Recreation Committee of the City Council annually. It is comprised of Councilors that have shown an interest in recreational elements of the City. The Current committee includes Councilor Brandy Miller, Councilor Dave Bourgette and Councilor Cheri Stibitz.

The review showed that a large number of the previous goals were accomplished. Briefly, goals that were met are as follows:

- A new C dock was installed at the Municipal Marina
- The Ludington Municipal Marina Replaced the Bubbler System
- The Ludington Municipal Marina Roofed the Gas Dock House
- The West End of Ludington Avenue Project was completed
- Expansion of Electrical Service to Additional Campsites was partially completed.

Priorities that were not addressed will be reevaluated for future project completion.

Input from the City Council, City Department Heads, Parks Committee, Planning Commission, Senior Citizens Advisory Board, Ludington Area Recreation Board and Marina Board were sought in compiling the 2021-2025 Recreation Plan. The City of Ludington Community Development Department incorporated comments from these boards in the plan. Final review of the plan was completed by the City Council.

The 2021-2025 draft Recreation Plan was made available to the public beginning on November 30, 2020 for the mandatory one-month comment period. The plan was made available to the public on the City of Ludington web site. During the November 9 meeting, the public was encouraged to review the plan. The plan was also emailed to the City Council Cemetery, Parks Recreation/Waterfront Committee. The public were given an additional opportunity to comment on the plan in open hearing on January 11, 2021 at 6:30pm prior to the plan's adoption by the Ludington City Council on January 11, 2021. Information collected from the public was included in the plan development.

Copies of the plan will be provided to the following:

City officials  
Planning Commission  
Marina Board  
Senior Citizens Advisory Board  
Ludington Recreation Board

West Michigan Regional Planning Commission  
Mason County Parks and Recreation Commission  
Pere Marquette & Hamlin Townships  
Ludington Board of Education

## **E. Goals & Objectives and Capital Improvement Schedule**

### **1. Goals & Objectives**

The City of Ludington's action program, for at least the next five years, includes the maintenance of pathways, existing recreational facilities upgrades and the addition of new amenities at local parks and public spaces.

Annually the City adopts a three-year capital improvement plan with the upcoming year's budget that incorporates large projects from all of the departments. This plan is reviewed annually by Department Heads, City Councilors and interested parties to ensure that necessary and desired projects are listed and potential funding sources are determined. The City Council also holds a goal setting session in August of each year, at which time short and long-term projects are discussed and incorporated into a report. Priority projects are based on this information as well as unexpected imminent need or availability.

Recreational project priorities for 2021 - 2025 have been included in the Recreation Plan Capital Improvement Schedule and listed by their priority at this time. These priorities are subject to change based on new information or funding availability. Higher priority is given to projects that will benefit the greatest number of people and to projects that offer a new opportunity for users.

All of the City of Ludington's proposed projects are high priorities. Projects that have been scheduled for a particular year will be one of the highest priorities for that year, unless unexpected opportunities or needs arise. These priorities may also be adjusted based on the annual three-year Capital Improvement Plan that is adopted with the annual budget.

A number of the priorities are linked to each other and therefore are somewhat one in the same. For example, completion of the waterfront walkway, increasing the number of non-motorized connectors and completion of Waterfront Master Plan all contribute to the completion of the same goal. Also, as stated above, these are high priority items because they benefit a large segment of the population.

Projects that already have funding associated with them are also high priorities because they already have the momentum needed to make them a reality.

Also, improvements to the City's Park systems can encompass a variety of different projects and funding needs. For instance, area service clubs may wish to purchase amenities for city parks. This would not involve a large monetary obligation by the City, but may require unexpected additional maintenance, in-kind support or the like. Although this would not be a planned priority, the City would still encourage and support this type of improvement because it would be a benefit to the community as a whole. On the other hand, the City has goals of building replacements/additions, sprinkler systems, walkway improvements, etc. These projects will have to be prioritized on an annual basis depending on funding availability.

## 2. Capital Improvement Schedule

Year	Acquisition/Improvement	Cost	Proposed Funding	Source
	Acquire property/easements to complete Waterfront Walkway Loop as they become available	75,000	75,000	Any source
	Increase the number of non-motorized connectors throughout the city in order to increase safe routes	Unknown	Unknown	USBR 35 & USBR 20 Grant Funds
	Complete recommendations as outlined in the Waterfront Master Plan	Unknown	Unknown	Any Source
	Construct fenced in concrete area around electrical unit at Municipal Marina	14,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Fish Cleaning station modifications at Municipal Marina	7,500.00	Unknown	State/Fed Grants Local funds/Private Donations
On-going	Replace Docks at Municipal Marina	300,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	New playground equipment at James Street Playfield/American Legion / Blodgett Park.	20,000.00	Unknown	Any Source
	Install Irrigation system at Loomis Street Park.	10,000.00	Unknown	Any Source
	Purchase Kiosk for Copeyon Park.	15,000.00	Unknown	State/Fed Grants Local funds/Private

				Donations
	Repair docks at Copeyon Park.	7,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Repair ramp at Copeyon Park.	100,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Install sidewalk from parking lot to playground area at Copeyon Park	8,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Install Irrigation system at Copeyan Park	20,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Pave roads on east side of park & south road at Cartier Park	40,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Install electric & Water service on South end of campground-rustic sites	80,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Install/construct new restroom building at Cartier Park	150,000.00	Restricted funds/Grants	State/Fed Grants Local funds/Private Donations
	Rebuild docks at launching ramps- Copeyan and Loomis and Bayou	7,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	Replace cement ramp at Loomis Street	100,000.00	Unknown	State/Fed Grants Local funds/Private Donations
	City Ice Rink	250,000	Unknown	Any Source
2016-2020	Repair and replace shuffleboard courts at Stearns Park	Unknown	Unknown	State/Fed Grants Local funds/Private Donations
2020	Replace limestone surrounding Municipal Marina and Waterfront Park	Unknown	Unknown	Marina Funds
2016-2020	Create a trail/pathway system on M-116 from the Ludington State Park into the City of Ludington. Utilize proper surfacing , width, and signage.	Unknown	Unknown	Local/State/Private funds.
2016-2020	Upgrade area parks (including, but not limited to, restrooms, sprinkling, equipment, etc.)	Unknown	Unknown	Unknown


In addition to the Action Program, the City of Ludington has the following overall goals for recreation opportunities in the City of Ludington.

1. Provide Safe areas for residents to engage in healthy behaviors
2. Promote healthy living by encouraging alternate forms of transportation
3. Provide increased opportunities for recreation
4. Preserve public access to the waterfront and natural areas.

In order to address these goals the City of Ludington has developed the following Objectives to measure the attainment of our goals.

1. Provide Safe areas for residents to engage in healthy behaviors (GOAL)
  - a. Renovation of James Street Playfield/American Legion/Blodgett Park. (OBJECTIVE)
    - i. More youth will be able to take part in public recreation facilities by the expansion and upgrading of the playfield and park. (OUTCOME)
    - ii. By actively engaging in recreation and outdoor play, youth will lower their risk of childhood obesity. (OUTCOME)
2. Provide Increased Opportunities for Recreation. (GOAL)
  - a. Provide support, and site for an accessible launch site with parking, accessible kayak launch, staging area, boat storage, and signage for Lake Michigan Access. (OBJECTIVE)
    - i. By providing the opportunity for the creation of an accessible launch site, citizens will increase recreation opportunities. (OUTCOME)
3. Preserve Public Access to the Waterfront and Natural Areas. (GOAL)
  - a. Continue to work towards the extension of the waterfront walkway path through Stearns Beach area, through the development of the west end of Ludington Avenue. (OBJECTIVE)
    - i. The Extension of the walkway will provide citizens a longer mutli-use pathway along the waterfront, thereby increasing the opportunity for physical activity. (OUTCOME)

### 3. Action Plan

In order to meet the objectives outlined above the City will work with Local, State and Regional partners and will seek grant funding where needed.

In order to accomplish the goal of promoting healthy living by encouraging alternate forms of transportation, the City of Ludington will continue to work to support the complete streets program. Streets in need of improvement will be evaluated in the pre-construction phase to determine the appropriateness of inclusion of alternate forms of transportation on the new design. This goal will be achieved through awareness, collaboration and an on-going focus on alternate forms of transportation.

The City's main goal is to keep our waterfront areas accessible to the public at all times. In order to ensure this happens, the City of Ludington has spent time to develop a Waterfront Master Plan for the Stearns Beach Area. This plan takes into account beach access, accessibility, and sustained use, while protecting the natural environment. The plan is broken into phases so that it can be completed as money is available. With the trying economic times, the City will seek out grant funding to assist with the implementation of at least two of these phases in the next five years. This is an on-going goal for the City.

Several other improvements and needed updates to parks and natural areas have been identified in the recreation inventory. Many of these address updates to picnic tables, benches, and other seasonal equipment at our parks. In order to accomplish these goals, the City's Department of Public Works will continue to incrementally build additional picnic tables and benches as the budget allows. We will also work with civic groups and local businesses to complete these tasks. Continued input from disability advocates has been instrumental in reviewing this plan. Suggestions and continued participation has been offered by the group to ensure that accessibility is a part of the planning process.

## ATTACHMENTS

### 1. POPULATION CHARACTERISTICS

#### POPULATION BY RACE, SEX AND AGE

ACS DEMOGRAPHIC AND HOUSING ESTIMATES		
TABLE ID:	DP05	
SURVEY/PROGRAM	American Community Survey	
PRODUCT:	ACS 5-Year Estimates Data Profiles	
	<b>Ludington city, Michigan</b>	
Label	Estimate	Percent
SEX AND AGE		
Total population	8,057	8,057
Male	3,696	45.9%
Female	4,361	54.1%
Sex ratio (males per 100 females)	84.8	(X)
Under 5 years	272	3.4%
5 to 9 years	583	7.2%
10 to 14 years	563	7.0%
15 to 19 years	355	4.4%
20 to 24 years	528	6.6%
25 to 34 years	864	10.7%
35 to 44 years	901	11.2%
45 to 54 years	984	12.2%
55 to 59 years	570	7.1%
60 to 64 years	565	7.0%
65 to 74 years	927	11.5%
75 to 84 years	667	8.3%
85 years and over	278	3.5%
Median age (years)	44.6	(X)
Under 18 years	1,693	21.0%
16 years and over	6,520	80.9%
18 years and over	6,364	79.0%
21 years and over	6,192	76.9%
62 years and over	2,162	26.8%
65 years and over	1,872	23.2%

18 years and over	6,364	6,364
Male	2,856	44.9%
Female	3,508	55.1%
Sex ratio (males per 100 females)	81.4	(X)
65 years and over	1,872	1,872
Male	725	38.7%
Female	1,147	61.3%
Sex ratio (males per 100 females)	63.2	(X)
RACE		
Total population	8,057	8,057
One race	7,873	97.7%
Two or more races	184	2.3%
One race	7,873	97.7%
White	7,706	95.6%
Black or African American	89	1.1%
American Indian and Alaska Native	44	0.5%
Cherokee tribal grouping	0	0.0%
Chippewa tribal grouping	21	0.3%
Navajo tribal grouping	0	0.0%
Sioux tribal grouping	0	0.0%
Asian	8	0.1%
Asian Indian	0	0.0%
Chinese	0	0.0%
Filipino	0	0.0%
Japanese	8	0.1%
Korean	0	0.0%
Vietnamese	0	0.0%
Other Asian	0	0.0%
Native Hawaiian and Other Pacific Islander	0	0.0%
Native Hawaiian	0	0.0%
Guamanian or Chamorro	0	0.0%
Samoan	0	0.0%
Other Pacific Islander	0	0.0%
Some other race	26	0.3%
Two or more races	184	2.3%

White and Black or African American	23	0.3%
White and American Indian and Alaska Native	25	0.3%
White and Asian	29	0.4%
Black or African American and American Indian and Alaska Native	0	0.0%
Race alone or in combination with one or more other races		
Total population	8,057	8,057
White	7,836	97.3%
Black or African American	112	1.4%
American Indian and Alaska Native	123	1.5%
Asian	60	0.7%
Native Hawaiian and Other Pacific Islander	0	0.0%
Some other race	110	1.4%
HISPANIC OR LATINO AND RACE		
Total population	8,057	8,057
Hispanic or Latino (of any race)	481	6.0%
Mexican	478	5.9%
Puerto Rican	0	0.0%
Cuban	0	0.0%
Other Hispanic or Latino	3	0.0%
Not Hispanic or Latino	7,576	94.0%
White alone	7,298	90.6%
Black or African American alone	89	1.1%
American Indian and Alaska Native alone	44	0.5%
Asian alone	8	0.1%
Native Hawaiian and Other Pacific Islander alone	0	0.0%
Some other race alone	0	0.0%
Two or more races	137	1.7%
Two races including Some other race	37	0.5%
Two races excluding Some other race, and Three or more races	100	1.2%
Total housing units	4,379	(X)
CITIZEN, VOTING AGE POPULATION		
Citizen, 18 and over population	6,294	6,294
Male	2,802	44.5%
Female	3,492	55.5%

<b>WEB ADDRESS</b>		
<a href="https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;tid=ACSDP5Y2018.DP05&amp;hidePreview=true">https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;tid=ACSDP5Y2018.DP05&amp;hidePreview=true</a>		
	DP05	
	American Community Survey	
	2018	
	ACSDP5Y2018	
	ACS 5-Year Estimates Data Profiles	
	None	
	Download the entire table at <a href="https://api.census.gov/data/2018/acs/acs5/profile">https://api.census.gov/data/2018/acs/acs5/profile</a>	

ATTACHMENT 1 - POPULATION BY RACE, SEX AND AGE

ATTACHMENT 1 (continued) - POPULATION CHARACTERISTICS

POPULATION FORECAST

Geography	April 1, 2018		Population Estimate (as of July 1)				
	Census	Estimates Base	2018	2017	2016	2015	2014
Ludington city, Michigan	8,057	8,057	8,057	8,047	8,051	8,055	8,061

## 2. EDUCATION

Ludington City, Michigan						
Label	Total	Perc ent	Male	Perc ent Male	Fem ale	Perce nt Fema le
	Estimate	Esti mate	Esti mate	Esti mate	Esti mate	Estim ate
<b>AGE BY EDUCATIONAL ATTAINMENT</b>						
Population 18 to 24 years	608	(X)	329	(X)	279	(X)
Less than high school graduate	77	12.70 %	56	17.00 %	21	7.50%
High school graduate (includes equivalency)	229	37.70 %	147	44.70 %	82	29.40 %
Some college or associate's degree	267	43.90 %	126	38.30 %	141	50.50 %
Bachelor's degree or higher	35	5.80 %	0	0.00 %	35	12.50 %
Population 25 years and over	5,756	(X)	2,527	(X)	3,229	(X)
Less than 9th grade	134	2.30 %	90	3.60 %	44	1.40%
9th to 12th grade, no diploma	252	4.40 %	123	4.90 %	129	4.00%
High school graduate (includes equivalency)	2,011	34.90 %	829	32.80 %	1,182	36.60 %
Some college, no degree	1,270	22.10 %	589	23.30 %	681	21.10 %
Associate's degree	690	12.00 %	259	10.20 %	431	13.30 %
Bachelor's degree	868	15.10 %	387	15.30 %	481	14.90 %
Graduate or professional degree	531	9.20 %	250	9.90 %	281	8.70%
High school graduate or higher	5,370	93.30 %	(X)	91.60 %	(X)	94.60 %
Bachelor's degree or higher	1,399	24.30 %	(X)	25.20 %	(X)	23.60 %
Population 25 to 34 years	864	(X)	338	(X)	526	(X)
High school graduate or higher	760	88.00 %	292	86.40 %	468	89.00 %
Bachelor's degree or higher	202	23.40 %	110	32.50 %	92	17.50 %
Population 35 to 44 years	901	(X)	461	(X)	440	(X)
High school graduate or higher	851	94.50 %	425	92.20 %	426	96.80 %
Bachelor's degree or higher	296	32.90 %	97	21.00 %	199	45.20 %
Population 45 to 64 years	2,119	(X)	1,003	(X)	1,116	(X)
High school graduate or higher	1,991	94.00 %	942	93.90 %	1,049	94.00 %
Bachelor's degree or higher	419	19.80 %	205	20.40 %	214	19.20 %
Population 65 years and over	1,872	(X)	725	(X)	1,147	(X)
High school graduate or higher	1,768	94.40 %	655	90.30 %	1,113	97.00 %
Bachelor's degree or higher	482	25.70 %	225	31.00 %	257	22.40 %
<b>RACE AND HISPANIC OR LATINO ORIGIN BY EDUCATIONAL ATTAINMENT</b>						

White alone	5,521	(X)	2,426	(X)	3,095	(X)
High school graduate or higher	5,155	93.40 %	2,220	91.50 %	2,935	94.80 %
Bachelor's degree or higher	1,380	25.00 %	618	25.50 %	762	24.60 %
White alone, not Hispanic or Latino	5,382	(X)	2,320	(X)	3,062	(X)
High school graduate or higher	5,063	94.10 %	2,161	93.10 %	2,902	94.80 %
Bachelor's degree or higher	1,346	25.00 %	600	25.90 %	746	24.40 %
Black alone	61	(X)	37	(X)	24	(X)
High school graduate or higher	54	88.50 %	30	81.10 %	24	100.0 0%
Bachelor's degree or higher	0	0.00 %	0	0.00 %	0	0.00%
American Indian or Alaska Native alone	44	(X)	23	(X)	21	(X)
High school graduate or higher	44	100.0 0%	23	100.0 0%	21	100.0 0%
Bachelor's degree or higher	12	27.30 %	12	52.20 %	0	0.00%
Asian alone	8	(X)	0	(X)	8	(X)
High school graduate or higher	8	100.0 0%	0	-	8	100.0 0%
Bachelor's degree or higher	0	0.00 %	0	-	0	0.00%
Native Hawaiian and Other Pacific Islander alone	0	(X)	0	(X)	0	(X)
High school graduate or higher	0	-	0	-	0	-
Bachelor's degree or higher	0	-	0	-	0	-
Some other race alone	26	(X)	26	(X)	0	(X)
High school graduate or higher	26	100.0 0%	26	100.0 0%	0	-
Bachelor's degree or higher	0	0.00 %	0	0.00 %	0	-
Two or more races	96	(X)	15	(X)	81	(X)
High school graduate or higher	83	86.50 %	15	100.0 0%	68	84.00 %
Bachelor's degree or higher	7	7.30 %	7	46.70 %	0	0.00%
Hispanic or Latino Origin	199	(X)	132	(X)	67	(X)
High school graduate or higher	152	76.40 %	85	64.40 %	67	100.0 0%
Bachelor's degree or higher	34	17.10 %	18	13.60 %	16	23.90 %
POVERTY RATE FOR THE POPULATION 25 YEARS AND OVER FOR WHOM POVERTY STATUS IS DETERMINED BY EDUCATIONAL ATTAINMENT LEVEL						
Less than high school graduate	(X)	17.60 %	(X)	17.30 %	(X)	18.00 %
High school graduate (includes equivalency)	(X)	16.40 %	(X)	11.80 %	(X)	19.90 %
Some college or associate's degree	(X)	10.30 %	(X)	6.90 %	(X)	12.90 %
Bachelor's degree or higher	(X)	10.70 %	(X)	9.90 %	(X)	11.40 %
MEDIAN EARNINGS IN THE PAST 12 MONTHS (IN 2018 INFLATION-ADJUSTED DOLLARS)						
Population 25 years and over with earnings	30,887	(X)	32,195	(X)	28,586	(X)

Less than high school graduate	26,150	(X)	26,600	(X)	-	(X)
High school graduate (includes equivalency)	25,045	(X)	26,982	(X)	19,107	(X)
Some college or associate's degree	30,080	(X)	30,915	(X)	27,802	(X)
Bachelor's degree	43,508	(X)	55,139	(X)	31,172	(X)
Graduate or professional degree	51,625	(X)	49,900	(X)	51,875	(X)

<https://data.census.gov/cedsci/table?q=ludington,%20MI&tid=ACSST5Y2018.S1501&hidePreview=true>

## ATTACHMENT 2 – EDUCATION

### 3. 2018 MEDIAN INCOMES

MEDIAN INCOME IN THE PAST 12 MONTHS (IN 2018 INFLATION-ADJUSTED DOLLARS)			
TABLE ID:	S1903		
SURVEY/PROGRAM	American Community Survey		
PRODUCT:	ACS 5-Year Estimates Subject Tables		
<b>Note: The table shown may have been modified by user selections. Some information may be missing.</b>			
<b>Ludington city, Michigan</b>			
	<b>Number</b>	<b>Percent Distribution</b>	<b>Median income (dollars)</b>
<b>Label</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
<b>HOUSEHOLD INCOME BY RACE AND HISPANIC OR LATINO ORIGIN OF HOUSEHOLDER</b>			
Households	3,579	3,579	41,039
One race--			
White	3,485	97.4%	41,446
Black or African American	10	0.3%	-
American Indian and Alaska Native	21	0.6%	-
Asian	8	0.2%	-
Native Hawaiian and Other Pacific Islander	0	0.0%	-
Some other race	0	0.0%	-
Two or more races	55	1.5%	35,417
Hispanic or Latino origin (of any race)	124	3.5%	60,667
White alone, not Hispanic or Latino	3,370	94.2%	41,143
<b>HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER</b>			
15 to 24 years	149	4.2%	-
25 to 44 years	943	26.3%	51,516
45 to 64 years	1,280	35.8%	45,147
65 years and over	1,207	33.7%	35,677
<b>FAMILIES</b>			
Families	2,017	2,017	62,284
With own children of householder under 18 years	810	40.2%	53,750
With no own children of householder under 18 years	1,207	59.8%	65,504
Married-couple families	1,389	68.9%	73,774
With own children under 18 years	447	22.2%	85,428
Female householder, no husband present	457	22.7%	34,028
With own children under 18 years	276	13.7%	20,000
Male householder, no wife present	171	8.5%	33,125
With own children under 18 years	87	4.3%	26,641
<b>FAMILY INCOME BY FAMILY SIZE</b>			
2-person families	1,127	55.9%	61,969
3-person families	401	19.9%	56,588
4-person families	270	13.4%	73,286
5-person families	132	6.5%	-
6-person families	7	0.3%	-
7-or-more person families	80	4.0%	-
<b>FAMILY INCOME BY NUMBER OF EARNERS</b>			
No earners	358	17.7%	51,364
1 earner	689	34.2%	38,315
2 earners	756	37.5%	82,188
3 or more earners	214	10.6%	84,375
<b>NONFAMILY HOUSEHOLDS</b>			
Nonfamily households	1,562	1,562	25,497
Female householder	945	60.5%	21,588

Living alone	867	55.5%	19,323
Not living alone	78	5.0%	53,611
Male householder	617	39.5%	26,989
Living alone	466	29.8%	24,919
Not living alone	151	9.7%	45,781
<b>WEB ADDRESS</b>			
<a href="https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;y=2018&amp;tid=ACSST5Y2018.S1903&amp;hidePreview=true">https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;y=2018&amp;tid=ACSST5Y2018.S1903&amp;hidePreview=true</a>			
	S1903		
	American Community Survey		
	2018		
	ACSST5Y2018		
	ACS 5-Year Estimates Subject Tables		
	None		
	Download the entire table at <a href="https://api.census.gov/data/2018/acs/acs5/subject">https://api.census.gov/data/2018/acs/acs5/subject</a>		
	Ludington city, Michigan		
	2018		

ATTACHMENT 3 - MEDIAN INCOMES

#### 4. 2000 HOUSEHOLD INCOME

##### Ludington Median Household Income by Age

The average income for different age groups is shown below.

HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER			
15 to 24 years	149	4.2%	-
25 to 44 years	943	26.3%	51,516
45 to 64 years	1,280	35.8%	45,147
65 years and over	1,207	33.7%	35,677

## 5. LABOR FORCE - CITY OF LUDINGTON

INDUSTRY BY CLASS OF WORKER FOR THE CIVILIAN EMPLOYED POPULATION 16 YEARS AND OVER						
TABLE ID:	S2407					
SURVEY/PROGRAM	American Community Survey					
PRODUCT:	ACS 5-Year Estimates Subject Tables					
	<b>Ludington city, Michigan</b>					
	<b>Total</b>	<b>Employee of private company workers</b>	<b>Self-employed in own incorporated business workers</b>	<b>Private not-for-profit wage and salary workers</b>	<b>Local, state, and federal government workers</b>	<b>Self-employed in own not incorporated business workers and unpaid family workers</b>
<b>Label</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
Civilian employed population 16 years and over	3,496	70.2%	3.0%	10.5%	9.8%	6.4%
Agriculture, forestry, fishing and hunting, and mining	17	100.0%	0.0%	0.0%	0.0%	0.0%
Construction	137	61.3%	15.3%	0.0%	0.0%	23.4%
Manufacturing	533	92.7%	0.0%	3.9%	1.5%	1.9%
Wholesale trade	96	100.0%	0.0%	0.0%	0.0%	0.0%
Retail trade	457	87.3%	2.8%	0.0%	0.0%	9.8%
Transportation and warehousing, and utilities	140	45.0%	0.0%	0.0%	55.0%	0.0%
Information	70	85.7%	0.0%	14.3%	0.0%	0.0%
Finance and insurance, and real estate and rental and leasing	254	70.9%	21.7%	3.9%	0.0%	3.5%
Professional, scientific, & management, & administrative & waste management services	208	100.0%	0.0%	0.0%	0.0%	0.0%
Educational services, and health care and social assistance	794	41.9%	2.1%	24.8%	29.5%	1.6%
Arts, entertainment, and recreation, and accommodation and food services	604	78.0%	0.0%	11.3%	0.0%	10.8%
Other services, except public administration	161	30.4%	0.0%	37.9%	0.0%	31.7%
Public administration	25	0.0%	0.0%	0.0%	100.0%	0.0%
PERCENT ALLOCATED						
Industry	6.4%	(X)	(X)	(X)	(X)	(X)
	S2407					
	American Community Survey					
	2018					
	ACSST5Y 2018					
	ACS 5-Year Estimates Subject Tables					
	None					

	Download the entire table at <a href="https://api.census.gov/data/2018/acs/acs5/subject">https://api.census.gov/data/2018/acs/acs5/subject</a>				
	Ludington city, Michigan				

ATTACHMENT 5 - LABOR FORCE

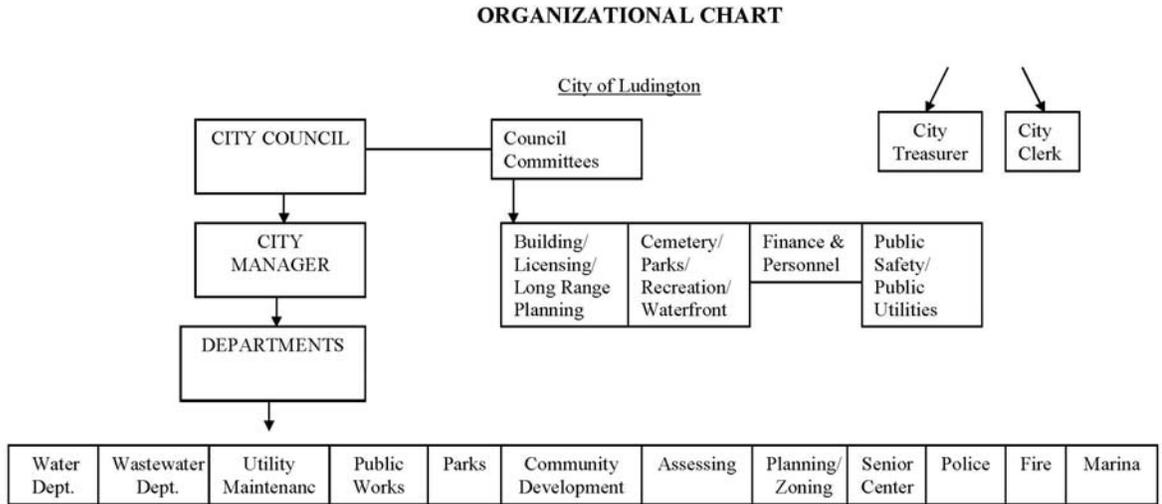
## 6. HOUSING STOCK

HOUSEHOLDS AND FAMILIES					
TABLE ID:	S1101				
SURVEY/PROGRAM	American Community Survey				
PRODUCT:	ACS 5-Year Estimates Subject Tables				
<b>Ludington city, Michigan</b>					
	<b>Total</b>	<b>Married-couple family household</b>	<b>Male householder, no wife present, family household</b>	<b>Female householder, no husband present, family household</b>	<b>Nonfamily household</b>
<b>Label</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
<b>HOUSEHOLDS</b>					
Total households	3,579	1,389	171	457	1,562
Average household size	2.17	2.90	2.92	3.14	1.16
<b>FAMILIES</b>					
Total families	2,017	1,389	171	457	(X)
Average family size	2.84	2.86	2.76	2.82	(X)
<b>AGE OF OWN CHILDREN</b>					
Households with own children of the householder under 18 years	810	447	87	276	(X)
Under 6 years only	21.5%	15.0%	18.4%	33.0%	(X)
Under 6 years and 6 to 17 years	16.4%	11.4%	17.2%	24.3%	(X)
6 to 17 years only	62.1%	73.6%	64.4%	42.8%	(X)
Total households	3,579	1,389	171	457	1,562
<b>SELECTED HOUSEHOLDS BY TYPE</b>					
Households with one or more people under 18 years	25.7%	34.6%	55.6%	72.2%	1.0%
Households with one or more people 60 years and over	44.0%	45.4%	33.3%	20.1%	51.0%
Householder living alone 65 years and over	37.2%	(X)	(X)	(X)	85.3%
UNMARRIED-PARTNER HOUSEHOLDS	17.9%	(X)	(X)	(X)	41.0%
Same sex	0.0%	(X)	(X)	(X)	(X)
Opposite sex	9.2%	(X)	(X)	(X)	(X)
<b>UNITS IN STRUCTURE</b>					
1-unit structures	64.5%	88.0%	66.7%	69.4%	41.9%
2-or-more-unit structures	34.9%	10.4%	33.3%	30.6%	58.1%
Mobile homes and all other types of units	0.6%	1.5%	0.0%	0.0%	0.0%
<b>HOUSING TENURE</b>					
Owner-occupied housing units	61.4%	84.7%	58.5%	59.7%	41.4%
Renter-occupied housing units	38.6%	15.3%	41.5%	40.3%	58.6%
<b>WEB ADDRESS</b>					
<a href="https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;y=2018&amp;tid=ACSST5Y2018.S1101&amp;hidePreview=true">https://data.census.gov/cedsci/table?q=ludington,%20MI&amp;y=2018&amp;tid=ACSST5Y2018.S1101&amp;hidePreview=true</a>					
	S1101				
	American Community Survey				
	2018				
	ACSST5Y2018				
	ACS 5-Year Estimates				

	Subject Tables				
	None				
	Download the entire table at <a href="https://api.census.gov/data/2018/acs/acs5/subject">https://api.census.gov/data/2018/acs/acs5/subject</a>				
	Ludington city, Michigan				
	2018				

ATTACHMENT 6 - HOUSING STOCK

## 7. ORGANIZATIONALCHART



ATTACHMENT 7 - ORGANIZATIONAL CHART

## 9. PARKS AND RECREATION POLICIES AND PROCEDURES

### Chapter 38

### PARKS AND RECREATION\*

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\*Charter reference(s)--Parks generally, § 14.3.

Cross reference(s)--Environment, ch. 18; streets, sidewalks and other public places, ch. 46; waterways, ch. 66.

State law reference(s)--Authority to operate system of public recreation and playgrounds, MCL 123.51 et seq., MSA 5.2421 et seq.

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#### ARTICLE I. IN GENERAL

Secs. 38-1--38-25. Reserved.

#### ARTICLE II. RECREATION BOARD\*

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\*Cross reference(s)--Boards, commissions and authorities, § 2-31 et seq.

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Sec. 38-26. Appointment.

A recreation board shall be appointed by the mayor, with the approval of the city council, to act in an advisory capacity in matters pertaining to the operation of the recreation department and recreational activities.

(Code 1984, § 3.33)

Sec. 38-27. Composition.

The recreation board shall consist of two members of the city council, one member of the Ludington Area School Board, four members at large with two recommendations for appointment reserved to the city and two recommendations for appointment reserved to the Ludington Area Schools, and one member appointed by each township that shall participate by paying the proportionate share of the cost of providing recreational services and programs to the residents of such township.

(Code 1984, § 3.34)

Sec. 38-28. Terms; compensation.

Terms of office for members of the recreation board shall be two years. Members appointed by a participating township shall serve terms of two years, but only during years when such township shall participate by paying the proportionate share of the

cost of providing recreational services and programs to its residents. All members are to serve without compensation and may not be employees of the recreation department who work more than an average of 15 hours per week for the recreation department. However, any member who is an employee of the recreation department working less than 15 hours per week shall not take part in any discussions or vote upon any matter involving such member's employment or compensation, and shall disclose such employment to the board.  
(Code 1984, § 3.35)

Sec. 38-29. Organization.

The members of the recreation board shall elect their own chairman, and the director of recreation shall be the board's secretary. The board shall also elect other necessary officers and shall have powers to adopt rules and regulations for the conduct of all business within the jurisdiction of the board. The board will meet at least twice annually: in May to review recreational programs, and in December to review the proposed annual operating budget.  
(Code 1984, § 3.36)

Sec. 38-30. Department of recreation.

Under authority of Public Act No. 156 of 1917 (MCL 123.51 et seq., MSA 5.2421 et seq.) there shall be in the city and with the cooperation of the Ludington Area School District a department of recreation, the head of which shall be a part-time recreation director appointed by the Ludington Area School Board and approved by the mayor and city council.  
(Code 1984, § 3.31)

Sec. 38-31. Departmental duties.

It shall be the duty of the department of recreation to operate a system of public recreation suitable to the needs of the city, including to the extent deemed necessary the supervision and maintenance of playgrounds, playfields, gymnasiums, swimming pools, indoor recreation centers, winter sports areas, etc. The department of recreation shall have power to expend for this purpose any funds appropriated for recreation by the city council or the board of education and any funds donated or bequeathed for recreation purposes by private individuals or organizations or other sources.  
(Code 1984, § 3.32)

Sec. 38-32. Policy and intent.

It is declared to be the policy and intent of the city council and the Ludington Area School District to conduct wholesome and constructive forms of recreation activities to employ the leisure time of adults and children on a nonpromotional basis, emphasizing the desire of the Ludington Area School Board and the city council to optimize programs for youth under the age of 18 years.

(Code 1984, § 3.38)

Sec. 38-33. Recreation fund.

There shall be a recreation fund under the control and custody of the city treasurer, and there shall be deposited therein all funds, fees, charges, money in the hands of or allocated to recreation within the city. Such fund shall be established and maintained by annual appropriation of the city; voluntary donations, gifts and bequests; and the entire revenue derived from the operation of the recreation system.

(Code 1984, § 3.37)

Secs. 38-34--38-60. Reserved.

### ARTICLE III. PARK REGULATIONS

#### DIVISION 1. GENERALLY

Sec. 38-61. Purpose.

The purpose of this article is to regulate the use of parks, beaches and recreational areas in the city, either owned by or maintained by the city, in order that all residents and their guests may enjoy and make use of such parks, beaches and recreational areas and to protect the rights of those owning property adjacent to such parks.

(Code 1984, § 3.1)

Sec. 38-62. Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Director, director of recreation, city director or city director of recreation means the city manager or designee.

Park means any public park, beach, recreational area, playground area, building or facility thereon, within the city, owned by the city or maintained by the city, whether entirely or partially in conjunction with any other municipal unit of government, school

authority or private owner, whether or not such area has been formally dedicated to such purpose.

(Code 1984, § 3.2)

Cross reference(s)--Definitions generally, § 1-2.

Sec. 38-63. Authority to make rules.

The director of recreation shall have power to make additional rules and regulations pertaining to the conduct and use of the parks and playgrounds as are necessary to administer the parks and playgrounds and protect public property and in the interests of safety, health, morals and welfare of the public. Such rules and regulations shall be effective for not to exceed 30 days without the approval of the city council.

(Code 1984, § 3.17)

Sec. 38-64. Trespass on City Park at night; effect of street closing.

(a) No person shall occupy, use, loiter in or trespass in or upon that certain park located on lots four, five, six and seven, block 29 and the entire block 33 of the original plat of the village, now the city, between the hours of 10:00 p.m. and 6:00 a.m. daily, without the written consent of the city manager.

(b) During such periods as Lewis Street, between block 29 and block 33, as stated in subsection (a) of this section, shall be closed by order of the chief of police or city manager, such street shall be included as part of the park, and all of the park regulations adopted shall be applicable to such area.

(Code 1984, § 3.16)

Sec. 38-65. Ejection for violation.

Any person found violating any section of this article shall either be arrested or ejected from the park or have his permit confiscated and park privileges suspended for a period to be determined by the director.

(Code 1984, § 3.18)

Sec. 38-66. Vehicles.

All applicable state and city vehicle and traffic control statutes and ordinances shall continue in full force and effect in any park, and in addition thereto the following shall apply:

(1) No person shall operate a vehicle in a park except upon designated paved or improved park roads or driveways, unless directed by law enforcement officers or by official signs or markings.

- (2) No person shall operate a vehicle in a park in such a way that traffic is obstructed.
- (3) No person shall operate a vehicle within a park in excess of 15 miles per hour, except those roads or driveways where official signs or markings designate a different speed limit.
- (4) No person shall park a vehicle other than in areas designated for parking that type of vehicle unless directed to do otherwise by a law enforcement officer. Parking shall conform to officially posted signs or markings unless other instructions are given by a law enforcement officer.
- (5) No vehicle shall be left parked on park property after park closing hours without a permit being obtained from the park attendant or law enforcement officer.
- (6) Overnight parking in any park where so posted is prohibited.  
(Code 1984, § 3.3)  
Cross reference(s)--Traffic and vehicles, ch. 58.

Sec. 38-67. Buildings and other property.

No person shall in any city park do or cause to be done any of the following without first obtaining a permit from the director:

- (1) Willfully mark, deface or injure in any manner or displace, remove or tamper with any park building, bridge, table, bench, fireplace, railing, paving or paving materials, water line or other public utility or parts thereof, park sign or marking whether temporary or permanent, monument, stake, post or other structure or equipment, facility or park property of any kind.
- (2) Willfully dig, cut, move or remove from any park or park area any sand, wood, turf, grass, gravel, shrub or other material or make any excavation by hand, tool, equipment, blasting or any other means.
- (3) Construct or erect any building or structure of any kind, whether permanently or temporarily, or run or string any public utility into, upon or across a park.
- (4) Obstruct any walk or drive in any public park or playground.  
(Code 1984, § 3.4)

Sec. 38-68. Trees, shrubbery, lawns.

No person shall in any city park do or cause to be done any of the following without first obtaining a permit from the director:

- (1) Willfully pick, saw, chop, cut, carve, remove or injure any flowers, seeds, blooms, bark, branches, twigs or leaves of any tree, plant, shrub, vine, bush or any other vegetation.
- (2) Willfully drive any nail or staple or attach or fasten any wire, rope or other device to any tree or plant or tie or hitch any animal to any tree or plant.

(3) Willfully dig in or disturb any grass areas, or in any way injure or impair the natural beauty or usefulness of any park area.

(4) Willfully climb any tree, or walk, stand or sit upon any monument, vase, fountain, railing, fence or any other park property not designated or normally used for such purposes.

(Code 1984, § 3.5)

#### Sec. 38-69. Sanitation.

No person shall in any city park do or cause to be done any of the following:

(1) Willfully throw, discharge, or otherwise place or cause to be placed in the waters of any fountain, pond, lake, stream or other body of water in or adjacent to any park any substance, matter or thing, liquid or solid, which will or may result in the pollution of such waters.

(2) Willfully bring in or dump, deposit or leave any bottles, broken glass, ashes, paper, boxes, cans, dirt, rubbish, waste, garbage, or refuse or other trash; but the person shall place such in the proper receptacles when these are provided. When receptacles are not so provided, all such rubbish or waste shall be carried away from the park by the person responsible for its presence, and properly disposed of elsewhere.

(3) No garbage or refuse or other trash as enumerated in subsection (2) of this section shall be brought into a park except as residue of food stuffs or liquid refreshment consumed upon the park premises.

(Code 1984, § 3.6)

#### Sec. 38-70. Swimming.

In any city park, no person shall:

(1) Swim, bathe or wade in any public water or waterway in or adjacent to the city, except in such areas as may be designated for that purpose by the director of recreation. Such designated areas shall be conspicuously posted or otherwise designated by the city.

(2) Enter into any swimming pool attired in other than bathing apparel in violation of any regulation of the state or county health agency or the city director of recreation.

(Code 1984, § 3.7)

#### Sec. 38-71. Weapons and explosives.

No person except a law enforcement officer shall bring onto park property or have in his possession on park property any firearm or ammunition; any explosive, dynamite cap, fireworks, airgun, pellet gun, or any device by means of

which a projectile can be propelled; any incendiary bomb or material; any smoke or stink bomb; any tear gas or other disabling chemical or agent; any inflammable liquid except fuel in a fuel tank of a vehicle, vessel, camp stove or camp heater; any lighter fluid or starter fluid expressly manufactured for lighting charcoal or other cooking fuel, but no more than one quart of such, which shall be kept in its original container. In approved camping areas an amount of fuel not to exceed one gallon in a closed container may be in the possession of a registered camper for a lantern, camp stove or heater other than that contained in the unit's fuel tank.  
(Code 1984, § 3.8)

Sec. 38-72. Camping.

(a) No person shall utilize any public park or any parking lot or parking area adjacent thereto as a sleeping place or overnight parking place or overnight camping place, except in designated camping grounds and then subject to the regulations of the camping grounds.

(b) No person shall kindle or build fires in any park except in fireplaces or stoves provided for that purpose or in portable camp stoves. Upon leaving such fire, the person last using it shall have the duty to see that the fire is extinguished.

(Code 1984, § 3.9)

Sec. 38-73. Animals and pets.

No domestic animals or pets shall be permitted upon the beach or in Stearns Park. This section does not apply to guide dogs or service dogs if failure to allow such dog on the beach or in the park would constitute an offense under section 502c of the Michigan Penal Code (MCL 750.502c, MSA 28.770(7/8)).

(Code 1984, § 3.10)

Sec. 38-74. Possession or consumption of alcoholic beverages.

(a) No person shall bring into or consume alcoholic beverages in a park except beer and wine; provided, however, no beer, wine or other alcoholic beverage may be consumed at Oriole Field or any other athletic diamond, tennis court or other area designated or used for active athletic competition.

(b) Except as provided in section 38-75, no alcoholic beverage shall be sold in any park.

(c) The use of alcoholic beverages, beer, wine or liquor in any park, beach, recreational area or in any parking lot adjacent to these areas may be suspended by the mayor for periods not to exceed 72 hours. Extensions of such restrictions upon the use of alcoholic beverages in excess of 72 hours shall require approval

by the city council at a regular or special meeting. In the absence of the mayor, such authority shall be vested in the mayor pro-tem or city manager.

(d) The use or possession, whether in an open or closed container, of alcoholic beverages of any kind is hereby prohibited in such areas on any beach, or in any park or recreational area, or in any parking lot or parking area adjacent to any beach, park or recreation area where notice of such restriction is posted at such area, between the hours of 9:00 p.m. and 7:00 a.m. in the city.

(e) No person shall bring into, be in possession of or consume any beer, wine or other alcoholic beverages in Cartier Park during the following periods of time:

(1) From 12:00 noon on Friday through 5:00 p.m. on Monday of Memorial Day weekend.

(2) From 12:00 noon on June 29 through 5:00 p.m. July 9.

(3) From 12:00 noon on Friday through 5:00 p.m. on Sunday on the weekends on which the Gus Macker Tournament is held in the city.

(4) From 12:00 noon on Friday through 5:00 p.m. on Monday of Labor Day weekend.

Cartier Park shall mean that property lying south of Lincoln Lake, east of M-116, north of the city cemetery and west of Rath Avenue.

(Code 1984, § 3.11; Ord. No. 1001, § 1, 8-24-1998)

Sec. 38-75. Sale of alcoholic beverages.

Beer, including draft beer, wine and wine coolers, may be sold in a city park by bona fide nonprofit organizations only in accordance with the following conditions and requirements:

(1) Such nonprofit organization shall obtain all necessary licenses for the sale of such alcoholic beverages.

(2) No sale of alcoholic beverages shall be permitted unless food is sold or provided in connection with the sale of such alcoholic beverages.

(3) Such sale of alcoholic beverages shall be allowed only when done for the purpose of raising funds for recognized and regularly conducted special events open to the general public in the city, and conducted in the city, such as the Fourth of July Freedom Festival, Lakestride Marathon, or similar events.

(4) Such organizations shall provide general liability insurance in an amount of not less than \$1,000,000.00, naming the city as an additional insured.

(5) Such sale of alcoholic beverages may take place only between the hours of 12:30 p.m. and 8:30 p.m.

(6) Such nonprofit organizations shall provide the city with assurances of adequate security and adequate regulation of such sale of alcoholic beverages to ensure compliance with all applicable laws.

(7) All other sections of this article, including but not limited to the requirement of obtaining a permit, shall be complied with by such nonprofit organization.

(8) The city manager may deny a requested permit where, in the reasonable judgment of the city manager, the sale of such alcoholic beverages would be inconsistent with the use of a park by the general public.

(Code 1984, § 3.19)

Sec. 38-76. Noise.

The playing of any radio, phonograph, tape player, compact disc player, television, musical instrument or any device producing amplified sound on any beach, park, recreation area or in any parking lot or parking area adjacent to any beach, park or recreation area in a manner in which it is audible from a distance of ten feet, between the hours of 10:00 p.m. and 7:00 a.m. within the city, is prohibited. During all other hours such radio, phonograph, tape player, compact disc player, television, musical instrument or device producing amplified sound shall be limited to those with built-in speakers and exterior speakers, and any such device producing amplified sound is expressly prohibited, except when used in conjunction with an event or activity for which a permit has been granted by the city manager pursuant to division 2 of this article. Nothing in this section shall be deemed to permit what is prohibited by any other ordinance or law, including but not limited to those offenses described in chapter 34.

(Code 1984, § 3.12)

Cross reference(s)--Motor vehicle noise, § 58-91 et seq.

Secs. 38-77--38-105. Reserved.

## DIVISION 2. ACTIVITY PERMIT

Sec. 38-106. Required.

In addition to any other section of this article requiring a permit prior to engaging in a given activity, no person in a park shall conduct, operate, manage or take part in any of the following activities unless a permit is obtained prior to the start of the activity:

- (1) Any picnic, outing or gathering sponsored by any person and composed of 30 or more persons.
- (2) Any contest, performance, play, motion picture, fair, musical event or similar event, except events organized by the recreation department.
- (3) Any public meeting, assembly or parade.
- (4) Any use of any park facility by a person or group of persons to the exclusion of others.

(Code 1984, § 3.13)

Sec. 38-107. Application.

A person seeking a permit required by this division shall file an application with the city manager setting forth the following:

- (1) The name, address and telephone number of the person applying.
- (2) The nature of the use sought.
- (3) The day and hour for which the permit is desired.
- (4) The park or portion desired to be used.
- (5) The estimate of anticipated attendance.
- (6) Any other information required by the city manager. Applications must be filed not less than seven days or more than nine months before the date of the proposed use.

(Code 1984, § 3.14)

Sec. 38-108. Standards for issuance.

(a) The city manager shall issue a permit required by this division unless he finds that:

- (1) The proposed activity or use of the park will unreasonably interfere with or detract from the general public use and enjoyment of the park;
- (2) The proposed activity or use of the park will unreasonably interfere with or detract from the public health, safety or welfare;

- (3) The conduct of the proposed activity or use is reasonably likely to result in violence to persons or property resulting in serious harm to the public;
- (4) The proposed activity or use will entail an extraordinary expense or operation by the city; or
- (5) The facilities desired have been reserved for another activity or use at the day and hour requested in the application.

(b) The city manager may impose reasonable conditions or restrictions on the granting of a permit, including but not limited to any of the following:

- (1) Restrictions on fires; fireworks; amplified sound; use of alcoholic beverages; dancing; sports; use of animals, equipment, or vehicles; the number of persons to be present; the location of any bandstand or stage; or any other use which appears likely to create a risk of unreasonable harm to the use and enjoyment of the park by others or of damage to park property.

- (2) A requirement, upon request, that the applicant post a reasonable deposit of security for the repair of any damage to park property or the cost of cleanup or both.

(3) A requirement that the applicant pay a reasonable fee to defray the cost of furnishing adequate security forces by the department at the proposed use or activity.

(4) A requirement that the permittee furnish additional sanitary and refuse facilities that might be reasonably necessary, based on the use or activity for which the permit is being sought.

(c) Permits shall not be transferable without the written consent of the city manager.

(d) Within a reasonable time after receipt of an application, the city manager shall apprise an applicant in writing of his reasons for refusing a permit or of any conditions attached to the issuance of a permit. Any aggrieved person shall have the right to appeal in writing to the city's parks and recreation committee, who shall consider the application under the standards set forth in subsection (a) of this section and sustain or overrule the city manager's decision.

(Code 1984, § 3.15)

## **ATTACHMENT 9- PARKS AND RECREATION PROCEDURES AND POLICIES**

**10. RESOLUTION OF ADOPTION**

**CITY OF LUDINGTON  
RECREATION PLAN  
RESOLUTION OF ADOPTION  
CITY COUNCIL OF THE CITY OF LUDINGTON**

**WHEREAS, the City of Ludington has undertaken a Five-Year Parks and Recreation Plan which describes the physical features, existing recreation facilities and the desired actions to be taken to improve and maintain recreation facilities during the period between 2021 and 2025, and**

**WHEREAS, the City of Ludington has developed the plan as a guideline for improving recreation and enhancing natural resource conservation for the City of Ludington, and**

**WHEREAS, the local Recreation Board is made up of representatives from the City of Ludington, Hamlin Township, Pere Marquette Township, Summit Township and Ludington Area Schools, and**

**WHEREAS, a public hearing was held on January 11, 2021 at the City of Ludington Municipal Complex to provide an opportunity for citizens to express opinions, ask questions, and discuss all aspects of the Recreation Plan, a previous one-month comment period of the draft plan was held beginning on December 2, 2020 as well as a request for input on the old plan beginning October 28, and**

**WHEREAS, residents of the City of Ludington were provided with a well-advertised opportunity during the development of the draft plan to express opinions, ask questions, and discuss all aspects of the recreation and natural resource conservation plan, through the City's web site and Facebook page beginning December 2, of 2020, and**

**WHEREAS, the City of Ludington has developed the plan for the benefit of the entire community and to adopt the plan as a document to assist in meeting the recreation needs of the community, and**

**NOW, THEREFORE BE IT RESOLVED the Ludington City Council hereby adopts the City of Ludington Recreation Plan as a guideline for improving recreation for the residents of the City of Ludington.**

**Yeas \_\_\_\_\_**

Nays \_\_\_\_\_

**I, Deb Luskin, Ludington City Clerk, do hereby certify that the foregoing is a true and original copy of a resolution adopted by the Ludington City Council at a Regular Meeting thereof held on the 11<sup>th</sup> day of January, 2021.**

\_\_\_\_\_  
City Clerk **Deb Luskin**

**ATTACHMENT 10 - RESOLUTION OF ADOPTION**

## 11. TRANSMITTAL LETTERS



### CITY OF LUDINGTON

400 S HARRISON STREET  
LUDINGTON, MI 49431  
(231) 845-6237 FX (231) 845-1146  
[WWW.LUDINGTON-MI.GOV](http://WWW.LUDINGTON-MI.GOV)

January 11, 2021

WEST MICHIGAN SHORELINE  
REGIONAL DEVELOPMENT COMMISSION  
316 Morris Avenue  
Suite 340  
Muskegon, Michigan 49440

Dear Ms. Kuhn:

Enclosed is a copy of the City of Ludington's Recreation Plan for January 2021 through December 2025. This plan has been written by the Community Development Department with the cooperation of various interested parties and organizations.

If you have any questions regarding this plan or comments on the content please contact me at 231-845-6237.

Sincerely,

Heather L-V Tykoski  
Community Development Director

*On the Shores of Lake Michigan*

ATTACHMENT 11 - TRANSMITTAL LETTER

## TRANSMITTAL LETTERS



STEVE MILLER, MAYOR  
MITCH FOSTER, CITY MANAGER  
DEBORAH LUSKIN, CITY CLERK  
TOM EZDEBSKI, CITY TREASURER

## CITY OF LUDINGTON

400 S HARRISON STREET  
LUDINGTON, MI 49431  
(231) 845-6237 FX (231) 845-1146  
[WWW.LUDINGTON.MI.GOV](http://WWW.LUDINGTON.MI.GOV)

January 20, 2021

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REGIONAL DEVELOPMENT COMMISSION  
316 Morris Avenue  
Suite 340  
Muskegon, Michigan 49440

Dear Ms. Kuhn:

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If you have any questions regarding this plan or comments on the content please contact me at 231-845-6237.

Sincerely,

Heather L-V Tykoski  
Community Development Director

*On the Shores of Lake Michigan*

ATTACHMENT 11 - TRANSMITTAL LETTER

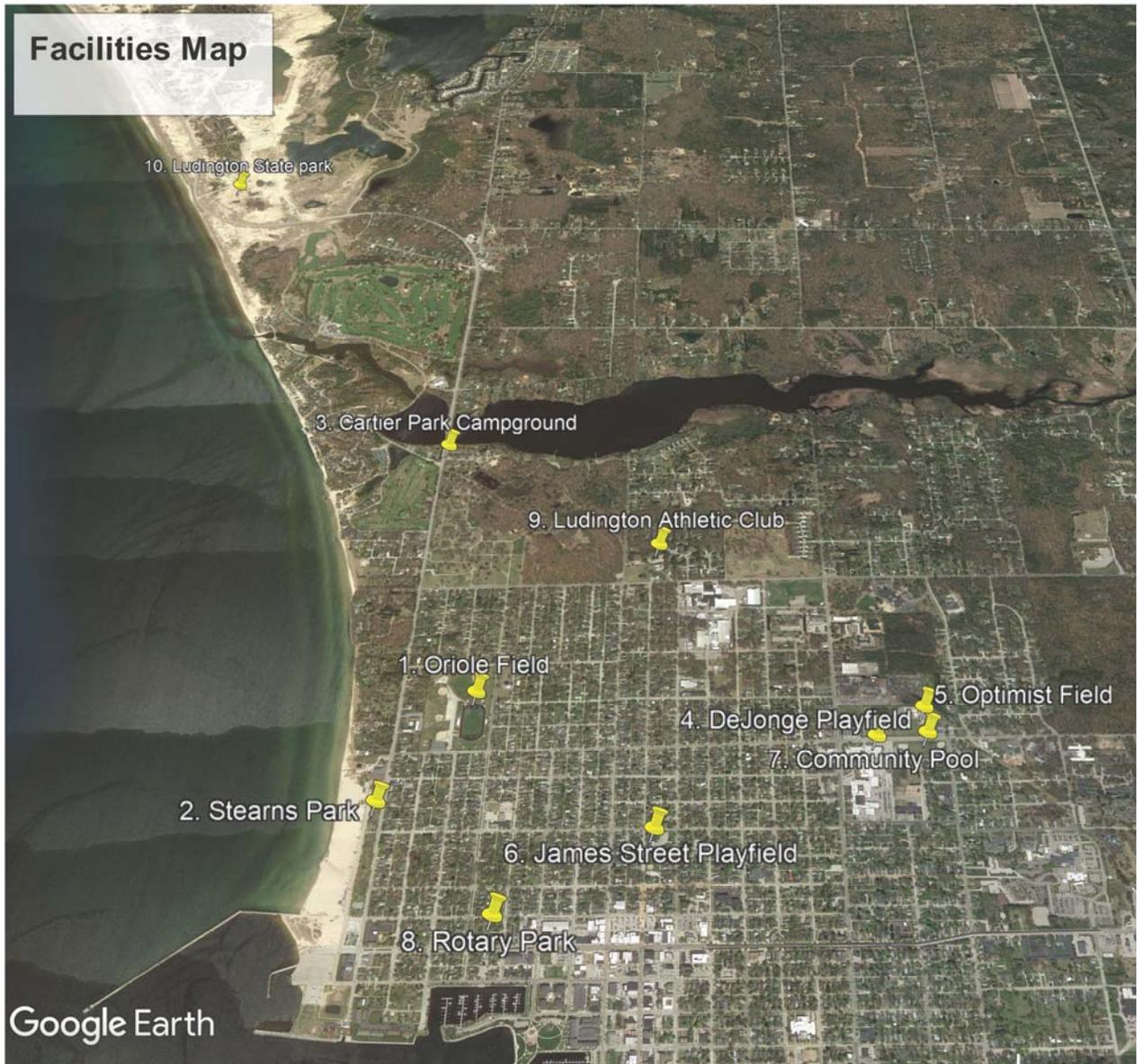
# MAPS

## 1. LOCATION MAP





### 3. FACILITIES MAP



\*The north breakwall lighthouse and the Skate Park are located at Stearns Park.

## FACILITIES MAP (continued)



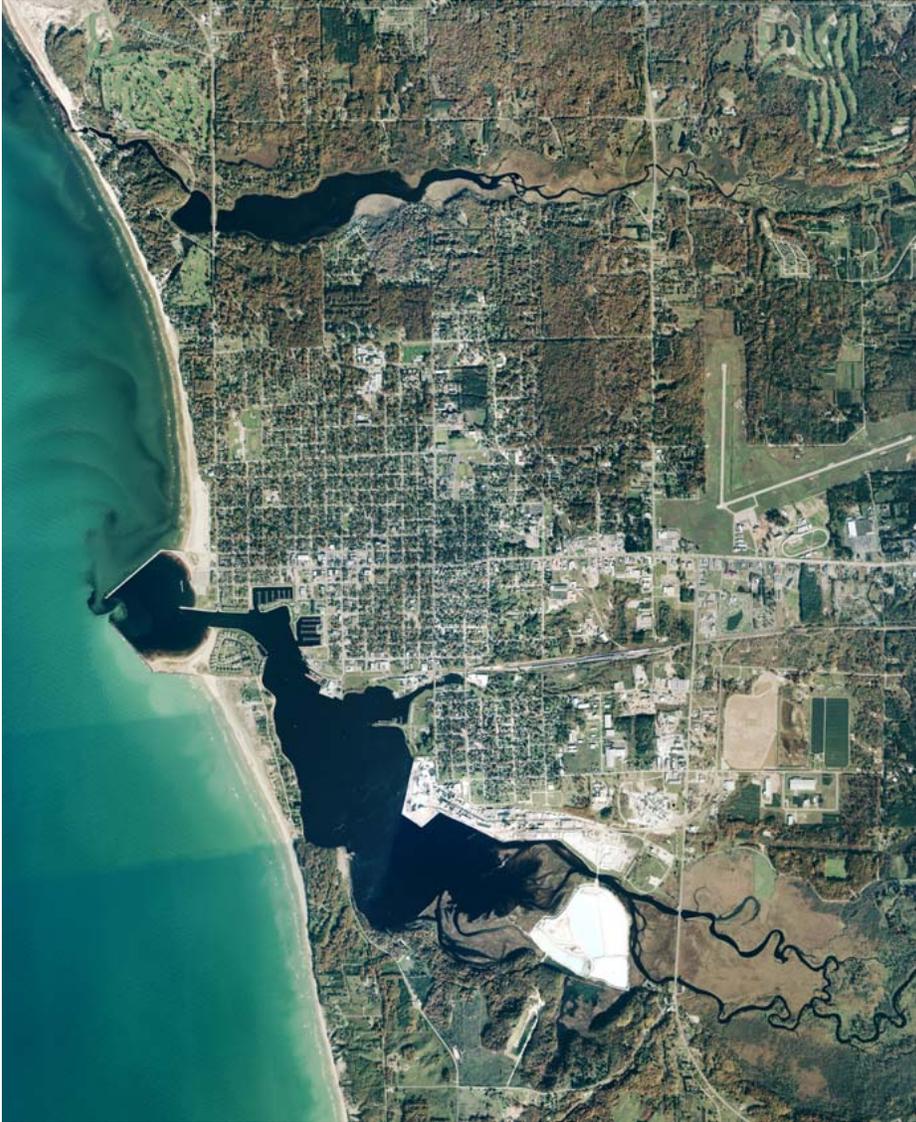
### Legend

11:	Dow Field	Dow (Lease)
12:	Senior Citizens Center	City
13:	Copeyon Park	City
14:	Skate Park	City
15:	Loomis St. Boat Launch	City
16:	Municipal Marina	City
17:	Loomis St. Park	City
18:	Waterfront Park	City
19:	Harbor View Marina	Private
20:	Leveaux Park	City
21:	Coast Guard Station	Federal
22:	Old Coast Guard Station	City

4. TOPOGRAPHIC MAP



5. AERIAL MAP

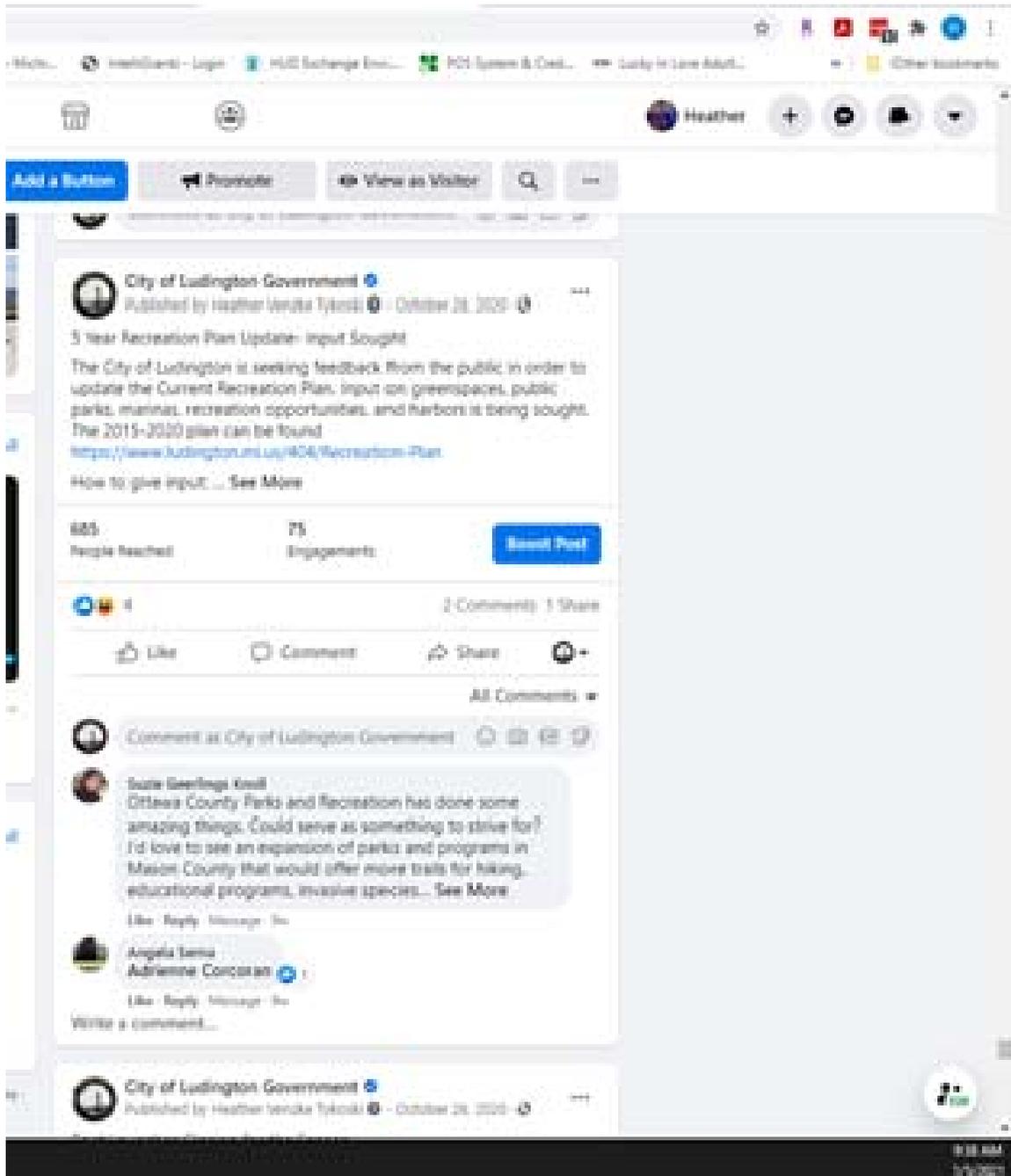




## 7. EXISTING RECREATIONAL BOATING FACILITIES

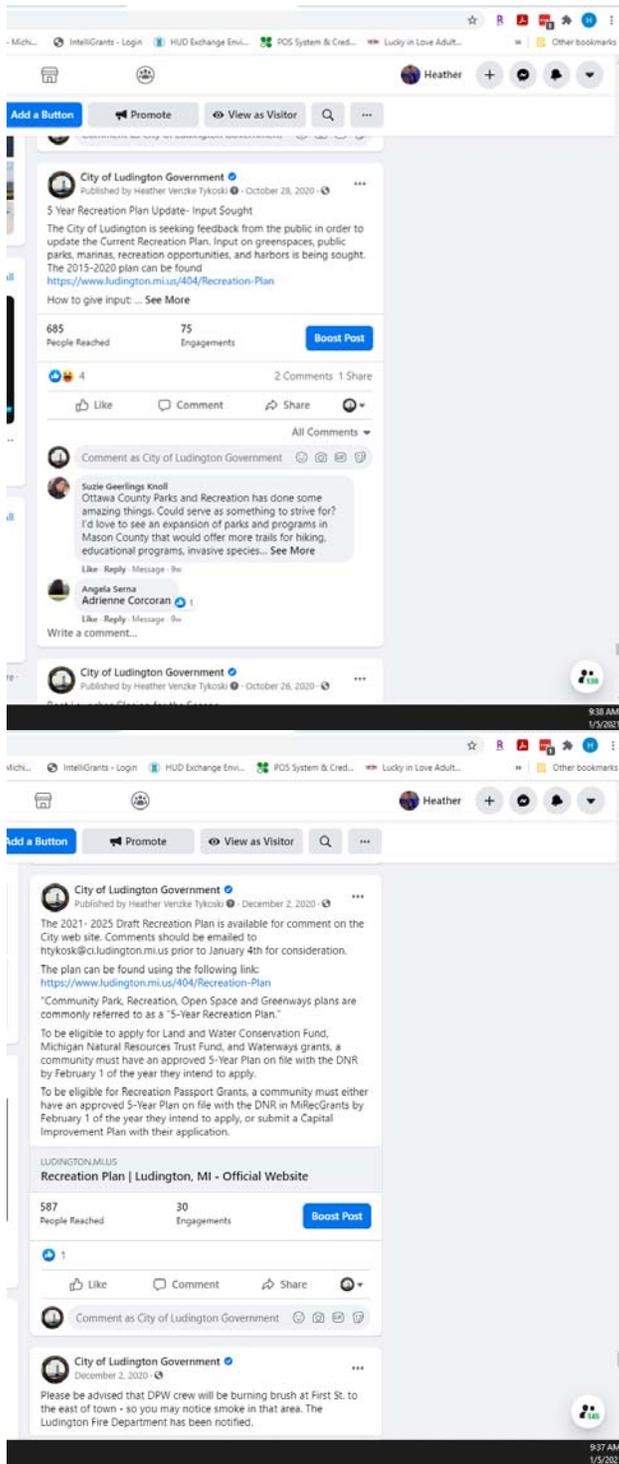


- Additional Attachments:  
1. 30-day Comment Period  
a. Facebook posting



## 2. Advertisement of Recreation Plan for Review

### a. Facebook Input



## b. Recreation Plan draft loaded to web site December

The screenshot displays a web application interface with a dark blue header and a light blue main content area. The header includes navigation links for 'HOME PAGE', 'DASHBOARD', and 'MODULES', along with a user profile for 'HEATHER T' and a 'HELP' menu. The main content area features a 'View Item' section with the following details:

- BACK** button
- SHOW ARCHIVED**, **VIEW SITE**, and **HELP** buttons
- View Item** title
- DONE** button
- Last modified by Heather Tykoski on 12/2/2020 12:40:03 PM
- Start Date:** 12/02/2020
- End Date:** 01/04/2021
- Title:** 2021-2025 Draft Recreation Plan is available for comment
- Brief Description:**
- Link Text:** Read on...
- Complete Text:**

The 2021- 2025 Draft Recreation Plan is available for comment on the City web site. Comments should be emailed to [htykosk@ci.ludington.mi.us](mailto:htykosk@ci.ludington.mi.us) prior to January 4th for consideration.

The plan can be found using the following link: <https://www.ludington.mi.us/404/Recreation-Plan>

"Community Park, Recreation, Open Space and Greenways plans are commonly referred to as a "5-Year Recreation Plan."

To be eligible to apply for Land and Water Conservation Fund, Michigan Natural Resources Trust Fund, and Waterways grants, a community must have an approved 5-Year Plan on file with the DNR by February 1 of the year they intend to apply.

To be eligible for Recreation Passport Grants, a community must either have an approved 5-Year Plan on file with the DNR in MiRecGrants by February 1 of the year they intend to apply, or submit a Capital Improvement Plan with their application.

### 3. Request for comments at Council Meeting

291

November 9, 2020

Regular meeting of the Ludington City Council held by remote virtual means on Monday, November 9, 2020 at 6:30 o'clock p.m. This meeting is held as a virtual meeting to protect the health, safety and welfare of the citizens of the City of Ludington from Coronavirus/COVID-19, pursuant to the Open Meetings Act, Section 3 (MCL 15.263).

Present: His Honor Mayor Steve Miller and Councilors Brandy Miller, Joe Lenius, Kathy Winczewski, Les Johnson, Cheri Stibitz, Angela Serna (arrived late) and Dave Bourgette.  
Absent: None.

Also present were City Manager Mitch Foster, City Attorney Ross Hammersley, Police Chief Tim Kozal, Assistant to the City Manager Jackie Steckel and City Clerk Deborah Luskin.

In lieu of an invocation His Honor Mayor Miller asked for twenty seconds of silence.

Pledge to the Flag was given.

His Honor Mayor Miller explained that council convenes remotely pursuant to the Open Meetings Act, Section 3 (MCL 15.263) which allows a public body to conduct public business by telephone, electronic means or videoconferencing. He noted that electronic communication received between council members during this council meeting is prohibited, roll call votes will be taken on all action items, any electronic communication received by any council member or city administrator up to 2 hours before the meeting and requested by the sender shall be read into the minutes, and council shall disclose any person or persons present and participating and hearing the meeting in the same room as the council member during this remote meeting. His Honor Mayor Miller asked if council had any declarations to be made and none were noted. His Honor Mayor Miller then asked if any written communication had been received prior to 4:30 p.m. today be read into the record.

City Manager Foster explained that he received one email and asked that the email be entered into the minutes as follows.

Tom Rotta, Pine Street

"I am going to the city council meeting tonight. Not here in Ludington, that in-person meeting was called off "to protect the health, safety and welfare of the citizens of the City of Ludington from Coronavirus." I am going down to Scottville's meeting at 5:30, where they have chosen the inclusive and responsible policy of holding an in-person meeting while allowing participation at the meeting via Zoom.

According to DHD #10, both cities have similar incidences of coronavirus cases, yet only Ludington has chosen to disallow participation by the poor, the homeless, and the estimated 30% of all other citizens that have no access to the internet. With very limited resources, Scottville has committed itself to engagement with the public while Ludington has embraced avoidance and expedient elitism.

I was disappointed by the city council's defense of Councilor Joe Lenius' non-disclosure of his daughter's involvement in a process which came before the council for a vote and directly led to a financial benefit for her LLC. Rather than transparently claim this involvement and monetary gain by his immediate family member, Councilor Lenius voted in his official capacity without informing the public, violating the city code in doing so.

The notes from the Finance Committee held just before the last meeting reflect that Joe Lenius, contrary to claims, did not formally announce his impropriety before making the motion and then voting to recommend approving the amendment to the Brownfield grant that allowed for additional activities to be covered by the existing grant for the new developer. These activities cost money that would have not been available without the grant extension.

Councilor Johnson led Councilor Lenius' defense at the last meeting saying effectively that there was no wrongdoing. Over the course of many years Councilor Johnson served on the DDA while owning AJ's Party Port. The various drinking events that the DDA sponsored during those years used Councilor Johnson's business exclusively for their purchase of wine, champagne and hard liquor without Councilor Johnson ever disclosing that fact to the public at any meeting.

City Attorney Hammersley was right in saying that the city council can gauge whether their fellow councilors act ethically in their undertakings by finding nothing wrong with Councilor Lenius' non-disclosure at the two meetings he voted for financial gains for his daughter, but they paint themselves as immensely corrupt officials when they defend or remain mute when the ethical lapse is revealed."

The meeting was opened for public comments.

After no comments were received, the regular order of business was resumed.

Moved by Councilor Miller, seconded by Councilor Johnson, to approve the consent agenda as presented. (October 26, 2020 regular minutes, payment of bills in the amount of \$356,262.63 and the agenda).

292 Roll Call: Ayes: Councilors Bourgette, Winczewski, Stibitz, Lenius, Johnson, Serna and Miller.  
Nays: None. Motion carried.

Finance and Personnel Committee: No report and no action items presented.

Public Safety and Public Utilities Committee: No report and no action items presented.

Building & Licensing Committee: No report presented.

Councilor Winczewski explained that a vacant parcel located at 110 W Danaher St is being considered for a WPUD for three Row Homes/Townhomes with a ground floor one-bedroom unit. Each building will have a "rear-load" garage and a 30' wide driveway. This request is for the preliminary sketch approval by council. There were 113 public notices sent to surrounding property owners. The Special Land Use Committee met on October 21 to review the plan and a public hearing was held on November 4, 2020. This project will enhance the neighborhood by developing a vacant parcel that, at times, is an eyesore with tall grass and weeds. Moved by Councilor Winczewski, seconded by Councilor Stibitz, to approve the preliminary sketch plan for the waterfront planned unit development at 110 W Danaher St. Councilor Johnson commented that he thinks this will be a great idea and will improve the looks in that location but he expressed concerns about the high water situation. He wants to be assured that there will not be more of an issue with the storm sewers on the corner of Melendy St and Rath Ave. City Manager Foster stated that the site plan shows a significant amount of green spaces where the water will drain into the green spaces rather than the stormwater system. Councilor Stibitz commented on a note that the Planning Commission did not have jurisdiction to act on abandoning the alley and she questioned whether it was to be acted on tonight. City Manager Foster stated that Council will have authority over the abandoning of the alley but it will not be happening right away. This alley is an actively used alley with electric utilities and sewer utilities and will be addressed at the next Public Safety and Public Utilities Committee meeting. Councilor Winczewski stated this is a preliminary sketch review which went to Planning Commission and now to City Council and will go back to the Planning Commission with a final sketch. Each of the buildings will have three parking situations, two in a garage and one in the driveway. Councilor Winczewski stated that the developers would like to be allowed to have short term rentals at these locations. She stated that there was concern expressed by the Planning Commission about the driveway coming out on Danaher St. Councilor Serna questioned why wouldn't they be required to put their application into the short term rental lottery. City Manager Foster stated that under the Condo PUD Ordinance it allows for transient use or allowable use under a PUD. It is allowed now so it would not fall under the short term rental policy. The PUD is a process that a developer goes through to allow for additional changes to an ordinance within certain regulations. These will be a condominium facility that is asking for the transient rental use as one of their potential uses of that site and is allowed under the ordinance as is. Councilor Serna questioned the cost of these townhouses. His Honor Mayor Miller asked if the cost was relevant to this sketch plan approval. Councilor Serna stated that she believes that the cost of the unit is relevant to the sketch plan approval as she is wondering if this is feasible for this area. Councilor Serna left the meeting.

Roll Call: Ayes: Councilors Johnson, Stibitz, Miller, Lenius, Winczewski and Bourgette.  
Nays: None. Absent: Councilor Serna. Motion Carried.

Cemetery, Parks and Recreation/Waterfront: No report and no action items presented.

City Council. Councilor Johnson responded to Tom Rotta's statement about AJ's Party Port supplying the DDA for the drinking events. He stated that the DDA never purchased liquor but did purchase wine and champagne for the events while he was serving on the DDA. It was sold to the DDA at cost to help the events out. He stated that he never promoted the DDA to buy from him but when they did come to him, he did sell to the DDA at cost. Councilor Johnson stated that Tom Rotta has brought this up several times and he believes this is false information and he asked why the council has to continue to take the abuse from Tom Rotta when he is presenting false information. City Attorney Hammersley stated there is a first amendment right to speak at a meeting and he stated he would look at court cases regarding this and respond back to Councilor Johnson on what he finds out.

Councilor Winczewski stated that Councilor Serna has crossed the line and she feels that this needs to be addressed through possible disciplinary action. Councilor Miller also expressed concern about Councilor Serna's action and stated that it was shameful and quite embarrassing. She stated that she would be in favor of discipline action. His Honor Mayor Miller stated that he will not be stepping into the discipline role and stated that this would be up to council to address this action.

City Manager. City Manager Foster updated Council on the 2021-2023 budget which will be going to Finance Committee next week. He is working with Heather Tykoski and Carol Ann Foote on creating an easier step by step process for developments. Epworth Assembly donated \$5,100 for the fire boat utilized by the fire and police department for thermal imaging and GPS. He thanked Epworth Assembly for donating this money to the West Michigan Fire District Authority. There is a rise in COVID cases and asked people to continue to wear masks and

social distance. He finally asked the council to review the upcoming Recreation Plan. A public hearing will be held to receive more feedback on this plan. City Manager Foster then stated that the closed session scheduled on the agenda was at his request for his performance evaluation and review.

Mayor Report: He updated council on the donated stamped bricks from the plaza which were alphabetized and there were 75 bricks/pavers that have been returned. He then complimented the city clerk and election volunteers for the great job on election night. He also complimented the DPW from the summer to fall/winter change over and all of the work that they do. He stated that the DPW work between seasons has been outstanding.

The meeting was opened for the second public comment period.

Tom Rotta, Pine Street,

"Before you go into tonight's closed session, I hope the city manager, who is reportedly being evaluated by the city council in this session, makes a statement for the record that he has formally requested a closed session for the evaluation. The statute requires such a request, but I have noticed many local public bodies sidestepping that mandate and effectively running afoul of the Open Meetings Act by going into a closed session without having a formal request by the person being evaluated and entering that request into the minutes.

Speaking of which, the City's corrupt DDA held an electronic meeting a week ago which violated the new Open Meetings Act rules signed into law and made effective on October 16<sup>th</sup>. The DDA, which normally includes the mayor, the city manager, and Councilor Miller (who is already individually facing an Open Meetings Act lawsuit), held this meeting online and failed to do the following:

--have an agenda of the November 2<sup>nd</sup> meeting available to the general public at least 2 hours before the meeting

--have a public notice posted at least 18 hours before the proposed electronic meeting explaining: a) Why the body is meeting electronically, b) how persons with disabilities may participate in the meeting and c) How members of the public may contact members of the public body to provide input or ask questions on any business that will come before the public bond at the meeting.

I once again showed up for this meeting by going to the basement since I didn't see a proper public notice or an agenda. All I saw was darkness, which is quite appropriate for a City of Ludington public body which has violated the OMA all year."

Annette Quinlan, City of Ludington, commented on page 30 of the Recreational Plan and reminded everyone that the senior center is 9,000 square feet. A quarter of this building is used 4 hours a day for meals and a large portion of the building is not usable. She asked to keep this in mind when the council is planning for the future.

Gene Kyle, City of Ludington, expressed pleasure knowing that the city council is looking at the senior center along with gathering information for the current location, possible change of the inside, amount of space to adequately provide services and funding. He asked council to consider an intergenerational community center, drop the term "senior" and start to think about "community" to enrich the lives of all people in our community. He stated that it is time to start creating and developing an environment that fosters meaningful engagement among generations. He is asking council to seek and work for this change and he stated that others are willing to help with this process.

After no further comments were received, the regular order of business was resumed.

Miscellaneous Business: Moved by Councilor Lenius, seconded by Councilor Stibitz, to enter into Closed Session pursuant to Section 8(a) of the Open Meetings Act to Discuss the 2020 Evaluation of City Manager Mitch Foster and to include City Manager Foster, City Attorney Hammersley, Mayor Miller and City Clerk Luskin in this closed session.

Roll Call: Ayes: Councilors Stibitz, Lenius, Miller, Winczewski, Bourgette, and Johnson.

Nays: None. Absent: Councilor Serna. Motion Carried at 7:20 p.m.

Council came out of the closed meeting at 7:35 p.m.

Moved by Councilor Bourgette, seconded by Councilor Miller, that the meeting be adjourned.

Roll Call: Ayes: Councilors Lenius, Miller, Johnson, Bourgette, Stibitz and Winczewski.

Nays: None. Absent: Councilor Serna. So carried at 7:36 o'clock p.m.

  
Deborah L. Luskin, MiPMC  
City Clerk

# 4. Newspaper Advertisement for Public Hearing

PHOTO: SHANTARA JONES / LUDWIGSHOFER FRUNTS

## BIRTHS TO HOPE

Cassandra and Daniel Presley Jr. of Free Soil announced the birth of a daughter, Elizabeth Mae-Rose Presley, born Jan. 6, 2021, at Spectrum Health Ludington Hospital.

## Missouri woman believed to be last Civil War widow dies

BY ANN SMITH  
ASSOCIATED PRESS

OFALLON, Mo. (AP) — Helen Viola Jackson's 1936 marriage to James Bolin was unusual to say the least: He was 93 and in declining health, and she was a 17-year-old schoolgirl. Bolin was also a Civil War veteran who fought for the Union in the border state of Missouri. Jackson was almost certainly the last remaining widow of a Civil War soldier when she died Dec. 16 at a nursing home in Marshfield, Missouri. She was 101.

Several Civil War heritage organizations have recognized Jackson's quiet role in history, one that she hid for the most part for three years of her life, said Nicholas Inman, her pastor and longtime friend. Yet, in those final years, Inman said, Jackson embraced the recognition that included a spot on the Missouri Walk of Fame praising her countless cards and letters from well-wishers.

## Michigan budget isn't as bad as Whitmer projected, agency reports

BY PHILIP GAN  
DETROIT FREE PRESS

LANSING — A state fiscal agency is projecting a much rosier budget picture than Gov. Gretchen Whitmer and her budget officials have been projecting, despite a weaker outlook for economic growth.

A Wednesday report from the Senate Fiscal Agency says the impact of the recession caused by the coronavirus pandemic is unlike any that Michiganians have seen. Employment fell sharply in 2020, but both income and consumer spending rose, largely because of federal stimulus checks and federal supplies paid to businesses collecting unemployment.

The result: At least for the short term, Michigan has about \$1.4 billion more to work with than anticipated just a few months ago, in August. And the August estimates — which have now proved too pessimistic — projected a \$2.3 billion upward revision when that state's fiscal year ended in May.

The upward revisions to Michigan's 2020 fiscal year are for more direct federal aid for Michigan, which she also called for reprojecting in recent weeks. "Yes, the revenue picture has improved," state Budget Office spokesman Kurt Weiss said. He would not be drawn

Wednesday on whether the upward revisions undermine Michigan's case for more federal help and renege the state Treasury Department is still working on its own revised revenue estimates. There was "a less-than-expected economic decline related to the COVID-19 pandemic that boosted tax revenue, especially from individual income tax," which included many items off the top of unemployment checks, as well as better-than-anticipated sales taxes, insurance taxes, and net corporate income taxes, the report said.

Wednesday's report — which is one of three sets of estimates state officials will release when they meet to estimate state revenues Jan. 19 — says the state ended 2020 with a \$1.4 billion surplus in its general fund and a \$1.0 billion balance in its School Aid Fund. That's about \$811 million better than what officials estimated in August.

For this year, the Senate Fiscal Agency is projecting a \$1.1 billion year-end balance in the general fund and an \$1.0 billion year-end balance in the School Aid Fund. That's up from \$603 million from the August estimates.

Combined general fund and School Aid Fund revenues are still expected to dip this year, compared to 2020, but that dip, of about

\$1.2 billion, is about \$811 million smaller than expected. Combined revenues for the 2022 fiscal year are expected to increase \$174 million, or 3.3%, from the 2021 estimates for 2021. That is down about \$30 million from the August estimates.

Senate Fiscal Agency officials warned the revenue numbers have not been tracking as anticipated and that means there is a risk the latest projections could also be off. Some of the anomalies: Payroll employment in November 2020 is down 6.3% from February 2020, while retail sales are up 6.8%. Normally, retail sales fall as people lose jobs. Despite the pandemic, however, retail sales for the year ended Sept. 30 was actually up by \$154 million, or 0.6%, from 2019. The way consumers handled the \$1,200 stimulus checks the last year did not match historical patterns. The report says that when Americans received stimulus checks in 2020 and 2021, only about 20% got spent, with the rest being saved or used to pay down debt. With the 2020 stimulus checks, it's estimated that between 60%

and 75% got spent. Though inflation-adjusted gross domestic product shrank nationally by 1.6% in 2020, Michigan's economy, measured by inflation-adjusted personal income, actually grew 4.9% last year. Michigan personal income is now expected to contract 6.1% in 2021, with federal stimulus cutting and growth 0.2% in 2022 and 1.0% in 2023.

David Zin, chief economist with the Senate Fiscal Agency, said that despite the upward revisions, "people need to recognize we are not predicting strong economic or revenue growth." In fact, growth projections have become slightly more pessimistic since August, Zin said.

"What happened was 2020 was better than we expected and that has created large surpluses that then carry forward, (and) larger bases from which to have weaker growth," he said. The report also cautioned that the latest estimates are just that — estimates. "Given the unprecedented changes in economic variables as a result of COVID-19 disruptions and the significant lack of timely information about other key variables, the current forecast suggests a significant possibility for estimation error," the report said.

## 26 charged in Detroit-North Dakota reservations opioid bust

FARGO, N.D. (AP) —

Federal prosecutors say they have cut into an opioid pipeline that for five years has been moving millions of dollars worth of oxycodone pills from Detroit to three American Indian reservations in North Dakota. Attorney Drew Wigley of North Dakota said

"is fueling and driving the addiction problems we have in Indian Country and across the state of North Dakota," Wigley said. The defendants have connections to Detroit and the other 17 are North Dakota residents who were recruited to help with distribution and

"to feed their own addiction in some instances." Investigators have recovered numerous weapons. All have been charged with conspiracy to distribute and possess with intent to distribute a controlled substance, while some face additional weapons and money laundering charges.

## LEUBSDORF: Some within Republican Party speak out

FROM PAGE 4

reckless behavior of some political leaders since the election," declaring the assault "an indication by people whose passions have been inflamed by falsehoods and lies." Others blamed the Republicans who continued to deny Trump's fleeing of proper presidential behavior for a day some commentators said "go down in infamy" like the Dec. 7, 1941, Pearl Harbor attack. The Sept. 11, 2001, terrorist strike on New York and Washington. "The GOP Sen. Mitt Romney said that, along with 'a full and honest investigation' of those backing Trump's electoral challenges "will forever be seen as being complicit in an unprecedented attack on democracy."

Even after the Trump-inspired chaos through Wednesday's proceedings, a majority of House Republicans, including the party's two top leaders, and a handful of GOP senators continued to press their doomed effort to prevent certification of Biden's victory. Pro-Trump House ideologues like Rep. Louie Gohmert and more than a dozen fellow Texas Republicans were joined by those like Texas Sen. Ted Cruz and Missouri Sen. Josh Hawley — making a political calculation that continued support for the defeated president would help their future presidential ambitions or insulate them against possible GOP primary challenges. "After all, most Republi-

cans overwhelmingly back Trump's presidency, though a smaller proportion wants him to run again in 2024. But the fact that half of his prospective Senate backers endorsed their plans suggested some reevaluation of that calculation after Tuesday's Georgia elections. "Enough is enough," said South Carolina's Sen. Lindsey Graham, the closest thing to a GOP political leader there. It signaled a recognition that, even for Republicans, it would become more political burden than asset.

## FINLEY: Trump's ties within GOP won't dissipate quickly

FROM PAGE 4

I've ever witnessed. He was right about one thing in his bizarre Wednesday speech: "There's never been a movement like this, ever." A post-election POLITICO Morning Consult survey found 53% percent of Republicans would vote for Donald Trump if he sought the presidency in 2024, making him the frontrunner at the moment. And 76% of party members expect him to run. There's no one who can force Trump to the sidelines. The Never Trumpers have been stripped of all their influence within the GOP, and those who've dared challenge him have been belittled. Trump's rally speech was

filled with threats to fellow Republicans who refused to participate in his desperate play to hang onto office. "If they don't do the right thing, we should never forget what they did." In the run-up, his two idol sons warned GOP defectors they'll face primary challenges for not standing with their dad. Those aren't idle threats. The MAGA army will fiercely believe Trump is its only savior, and won't transfer that allegiance. The fit-named Save America rally demonstrated they are as angry and as fervent as they were when they elected Trump in 2016. Perhaps more so, having realized the president's decisional

claim that the election was "stolen from you, from me, from the country." It even should a Trump movement emerge, it would not be useful. Trump to mount a third party bid, like Teddy Roosevelt, that kills Republican chances altogether in 2024. The fever of his followers has always been Trump's capital. Defeat has not dimmed their ardor. He exploited that devotion to keep the Republican Party into his image, and it would not be in his nature to simply fade away. The party will continue to look and sound like Donald Trump for a long time to come.

**CITY OF LUDWIGSHOFER MOTION OF PUBLIC HEARING RESOLUTION PLAN**

The City of Ludwighofer will conduct a virtual electronic public hearing on January 11, 2021 at 6:00 pm. Zoom for the purpose of obtaining comments on the proposed Resolution Plan. The public hearing will be held during the regularly scheduled City Council meeting which is held as a virtual meeting (audio and/or video) on January 11, 2021 at 6:00 pm. The agenda for the City of Ludwighofer Council meeting is available at [www.ludwighofer.com](http://www.ludwighofer.com). Comments may be submitted to the City Clerk at 201-940-2227 or made online and/or by phone at the public hearing.

Public comments will be received by the "Public Hear" without a transcript. Comments will be submitted to the meeting room on the date the public hearing is held. Comments will be received on the date the public hearing is held. Comments will be received on the date the public hearing is held.

**Zoom Instructions for Participants**

To join the conference by phone:

1. On your phone, dial the teleconference number provided below.
2. Enter the Meeting ID number (also provided below) when prompted using your 10-digit (10-DIGIT) keypad.

Before a videoconference:

1. You will need a computer, tablet, or smartphone with speaker or headphones. We will have the capability to link your audio file, but you must have a microphone on your phone.
2. Disable your camera, microphone, and video. You will be able to see other participants, but you will not be seen. You will be able to see other participants, but you will not be seen. You will be able to see other participants, but you will not be seen.

To join the videoconference:

1. At the start time of your meeting, open the link to join the videoconference. You may be prompted to download the Zoom application.
2. You have an opportunity to mute your audio at this point by clicking on "Mute My Audio." Clicking "no" will not enable this year's audio. Click on "Mute My Audio" to mute your audio.

You may also join a meeting by clicking on the link by going to join, continue on any browser and entering the Meeting ID provided below.

If you are having trouble joining the meeting, you can join via telephone while remaining on the video conference:

1. On your phone, dial the teleconference number provided below.
2. Enter the Meeting ID number (also provided below) when prompted using your 10-digit (10-DIGIT) keypad.
3. If you have already joined the meeting, use computer, you will need to dial in to enter your 7-digit participant ID to be successful with your computer.

Participant controls in the upper right corner of the Zoom screen:

- Using the icons in the upper right corner of the Zoom screen, you can:
  - Mute/unmute your microphone (the mic)
  - Turn on/off camera (the video icon)
  - Invite other participants
  - View Participant List - opens a pop-up screen that includes a "Name" field that you may use to enter a virtual name during Out of the Meeting (OTM) using location (phone only)
  - Change your screen name that is seen in the participant list and video thumbnails
  - Share your screen
- Remember (links by device) on your Zoom screen you will also see a checkbox to toggle between "mute" and "video" view. "Speaker" view allows the host to present "video" view that is of the meeting participants.

Meeting Information:

Topic: City Council Meeting - 1/11/21  
 Title: Jan 11, 2021 06:00 PM Eastern Time (US & Canada)  
 Join Zoom Meeting  
<https://ludwighofer.zoom.us/j/91999910919>

Meeting ID: 919 9991 0919  
 One tap mobile:  
 +1 919 999 910919 US (Chicago)  
 +1 919 999 910919 US (New York)  
 +1 919 999 910919 US (New York)

Call by your location:

- +1 919 999 910919 US (Chicago)
- +1 919 999 910919 US (New York)

Meeting ID: 919 9991 0919  
 Passcode: 91999910919  
 Meeting 1: Ludwighofer  
 City of Ludwighofer

## 5. Notice of Public Hearing on City Web Site

The screenshot displays the City of Ludington website's news page. At the top, the navigation bar includes the city logo and links for Government, Services, Residents, Visitors, and How Do I... A search bar is located in the top right corner. On the left side, there is a vertical menu with links to Agendas and Meeting Minutes, Community Voice, Current Projects, Non-Regularly Scheduled Meetings, and Weather Forecast. Below this menu are four service icons: Online Payments, Notify Me®, COVID-19 Information, and Citizen Requests. The main content area features a breadcrumb trail (Home > News Flash) and a sub-header (City of Ludington Home Page News). The article is dated January 5, 2021, and is titled "Notice of Public Hearing - Recreation Plan - Monday, January 11, 2021". The title is centered and followed by the text "CITY OF LUDINGTON NOTICE OF PUBLIC HEARING RECREATION PLAN". The body text states that a virtual electronic public hearing will be held on January 11, 2021, at 6:30 pm via Zoom. It provides details about the hearing's purpose, the City Council meeting, and the opportunity for citizens to submit comments. Further information, including a copy of the Recreation Plan, is available for review. To inspect the documents, citizens are instructed to contact Heather Tykoski at 231-845-6237 or review them online at [www.ludington-mi.gov](http://www.ludington-mi.gov). Comments can be submitted in writing through January 8, 2021, or made online and/or by phone at the public hearing. Public comment will be handled by the "Raise Hand" method as instructed below with Participant Controls or if you are listening over the telephone only, by being called upon by the host. To comply with the Americans with Disabilities Act (ADA), any citizen requesting accommodation to attend this meeting and/or to obtain this notice in alternate formats, please contact the City Clerk at 231-845-6237 at least three days prior to this meeting. A link for "Zoom Instructions for Participants" is provided. The article concludes with the instruction "To join the conference by phone:" followed by a numbered list: "1. On your phone, dial the teleconferencing number provided below." On the right side of the page, there is a search box, a "Tools" section with links for RSS and Notify Me®, and a "Categories" section with links for "All Categories" and "City of Ludington Home Page News".

Home > News Flash

City of Ludington Home Page News

Posted on: January 5, 2021

### Notice of Public Hearing - Recreation Plan - Monday, January 11, 2021

CITY OF LUDINGTON  
NOTICE OF PUBLIC HEARING  
RECREATION PLAN

The City of Ludington will conduct a virtual electronic public hearing on January 11, 2021 at 6:30 pm via Zoom for the purpose of affording citizens an opportunity to submit comments on the proposed Recreation Plan. The public hearing will be held during the regularly scheduled City Council meeting which is held as a virtual meeting (online and/or by phone) to protect the health, safety and welfare of the citizens of the City of Ludington from Coronavirus/COVID-19, pursuant to the Open Meetings Act, section 3 (MCL15.263).

Further information, including a copy of City of Ludington's Recreation Plan is available for review. To inspect the documents, please contact Heather Tykoski at 231-845-6237 or review online at [www.ludington-mi.gov](http://www.ludington-mi.gov). Comments may be submitted in writing through January 8, 2021, or made online and/or by phone at the public hearing.

Public comment will be handled by the "Raise Hand" method as instructed below with Participant Controls or if you are listening over the telephone only, by being called upon by the host.

To comply with the Americans with Disabilities Act (ADA), any citizen requesting accommodation to attend this meeting and/or to obtain this notice in alternate formats, please contact the City Clerk at 231-845-6237 at least three days prior to this meeting.

[Zoom Instructions for Participants](#)

To join the conference by phone:

1. On your phone, dial the teleconferencing number provided below.

**Before a videoconference:**

1. You will need a computer, tablet, or smartphone with speaker or headphones. You will have the opportunity to check your audio immediately upon joining a meeting.
2. Details, phone numbers, and links to videoconference or conference call are provided below. The details include a link to "Join via computer" as well as phone numbers for a conference call option. It will also include the 9-digit Meeting ID.

**To join the videoconference:**

1. At the start time of your meeting, enter the link to join via computer. You may be instructed to download the Zoom application.
  1. You have an opportunity to test your audio at this point by clicking on "Test Computer Audio." Once you are satisfied that your audio works, click on "Join audio by computer."You may also join a meeting without the link by going to [join.zoom.us](https://join.zoom.us) on any browser and entering the Meeting ID provided below.

If you are having trouble hearing the meeting, you can join via telephone while remaining on the video conference:

  1. On your phone, dial the teleconferencing number provided below.
  2. Enter the **Meeting ID number** (also provided below) when prompted using your touch-tone (DTMF) keypad.
  3. If you have already joined the meeting via computer, you will have the option to enter your 2- digit participant ID to be associated with your computer.

**Participant controls in the upper right corner of the Zoom screen:**

Using the icons in the upper right corner of the Zoom screen, you can:

- Mute/Unmute your microphone (far left)
- Turn on/off camera ("Start/Stop Video")
- Invite other participants
- View Participant list – opens a pop-out screen that includes a "Raise Hand" icon that you may use to raise a virtual hand during Call to the Public (or \*9 if using touchtone phone only)
- Change your screen name that is seen in the participant list and video window
- Share your screen

Somewhere (varies by device) on your Zoom screen you will also see a choice to toggle between "speaker" and "gallery" view. "Speaker view" shows the active speaker. "Gallery view" tiles all of the meeting participants.

**Meeting Information:**

City of Ludington is inviting you to a scheduled Zoom meeting.  
Topic: City Council Meeting - 1/11/21  
Time: Jan 11, 2021 06:30 PM Eastern Time (US and Canada)  
Join Zoom Meeting  
<https://us02web.zoom.us/j/81368610626>

Meeting ID: 813 6861 0626  
One tap mobile

<https://us02web.zoom.us/j/81368610626>

Meeting ID: 813 6861 0626  
One tap mobile  
+13126266799,,81368610626# US (Chicago)  
+16465588656,,81368610626# US (New York)

Dial by your location  
+1 312 626 6799 US (Chicago)  
+1 646 558 8656 US (New York)  
+1 301 715 8592 US (Washington D.C.)  
+1 346 248 7799 US (Houston)  
+1 669 900 9128 US (San Jose)  
+1 253 215 8782 US (Tacoma)  
Meeting ID: 813 6861 0626

Find your local number: <https://us02web.zoom.us/u/kd4e3HoKFE>

Deborah L. Luskin  
City Clerk  
City of Ludington



← Previous      Next →  
Notice of Potential Quorum of City Council - Tour of Facilities      Notice of City Council Meeting - Monday, January 11, 2021

**Other News in City of Ludington Home Page News**

**REQUEST FOR RFP'S**  
Posted on: January 8, 2021

**Combined Notice/FONSI for Haskell Building 801 N Rowe**  
Posted on: January 8, 2021

**Notice of Potential Quorum of City Council - Tour of Facilities**  
Posted on: January 6, 2021

**Notice of City Council Meeting - Monday, January 11, 2021**

## 6. Copy of Meeting Minutes from Public Hearing

330

January 11, 2021

Regular meeting of the Ludington City Council held by remote virtual means on Monday, January 11, 2021 at 6:30 o'clock p.m. This meeting is held as a virtual meeting to protect the health, safety and welfare of the citizens of the City of Ludington from Coronavirus/COVID-19, pursuant to the Open Meetings Act, Section 3 (MCL 15.263).

Present: His Honor Mayor Steve Miller and Councilors John Terzano, Ted May, Kathy Winczewski, Les Johnson, Cheri Stibitz, Wally Cain and Dave Bourgette.  
Absent: None.

Also present were City Manager Mitch Foster, City Attorney Ross Hammersley, Police Chief Tim Kozal, Assistant to the City Manager Jackie Steckel and City Clerk Deborah Lusklin.

In lieu of an invocation His Honor Mayor Miller asked for twenty seconds of silence.

Pledge to the Flag was given.

His Honor Mayor Miller explained that council convenes remotely pursuant to the Open Meetings Act, Section 3 (MCL 15.263) which allows a public body to conduct public business by telephone, electronic means or videoconferencing. He noted that electronic communication received between council members during this council meeting is prohibited, roll call votes will be taken on all action items, any electronic communication received by any council member or city administrator up to 2 hours before the meeting and requested by the sender shall be read into the minutes, and council shall disclose any person or persons present and participating and hearing the meeting in the same room as the council member during this remote meeting. His Honor Mayor Miller asked if council had any declarations to be made and none were noted. His Honor Mayor Miller then asked if any written communication had been received prior to 4:30 p.m. today be read into the record.

City Manager Foster explained that he received one email and asked that the email be entered into the minutes as follows.

Tom Rotta, Pine Street

"Allow me to welcome all the new councilors, the new committee members, and the new fire chief, who have all answered the call of public service in accepting your new roles. May you measure your efficiency in providing basic services by the extent you transparently preserve the rights and wealth of those you serve.

Last week, the City properly noticed that a quorum of city councilors may meet at several City facilities on January 7th. One of these facilities was the Harbor Front Marina clubhouse, which is a facility owned by the State and ran by the City but it is also ran as if it is a private facility. I was sitting quietly at the clubhouse this last summer, when two marina managers said I had to leave. I called the police and it was established (without written proof) that only registered and paid boat slip guests were allowed at the clubhouse. Anybody who did not fit that description could be arrested for trespassing.

Thursday afternoon, I went to Harbor View Marina and saw five people enter the clubhouse, the site of the public meeting. The city manager's notes infer that four of those were city councilors, I will not ask those councilors whether they are paid boat slip holders, I do know that the marina was empty of boats as it typically is in January. I also knew that I wanted to attend that meeting, and I knew that I was afraid of being arrested for trespassing, just like I was ten years ago when the City speciously banned me from city hall and the police station. I was both disenfranchised from voting and attending public meetings for fourteen months.

The Open Meetings Act in section 3(1): states unambiguously that meetings "must be held in a place available to the general public". The City police sergeant, marina manager, and city manager made it very clear that the general public is not allowed in the clubhouse at Harbor View-- and yet they all openly allowed city councilors who do not qualify under the set rules into the building to hold a "public" meeting where the public would be threatened with a misdemeanor just for attending. This is less a violation of the Open Meetings Act, and more of a violation of the civil liberties of all Ludington citizens who are forced to support this ostensibly-public facility with their local and state taxes and are openly discriminated against if they want to use them.

6. Copy of Minutes from Public Hearing cont.

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The City may perpetuate this civil right infraction tonight by continuing to allow the Harbor Front Condo Association special access to Harbor View Marina facilities, thereby reestablishing a third class of individuals, all being treated differently at a public facility. If you cannot see that as wrong, you may be in the wrong job.”

The meeting was opened for public comments.

After no further comments were received, the regular order of business was resumed.

Moved by Councilor Stibitz, seconded by Councilor Johnson, to approve the consent agenda as presented. (December 21, 2020 regular minutes, payment of bills in the amount of \$637,294.49 and the agenda, as presented). Roll Call: Ayes: Councilors Bourgette, May, Cain, Winczewski, Stibitz, Johnson and Terzano.

Nays: None. Motion carried.

The meeting was open for the scheduled public hearing to hear comments on the proposed 5 Year Recreation Plan.

City Manager Foster explained that he received one email and asked that the email be entered into the minutes as follows.

Tom Rotta, Pine Street

“A cursory review of the Recreation Plan found the following issues, please have the community development director correct them:

- 1) link at the City's website describes this as an RP for the years 2012-2025 rather than 2021-2025
- 2) No mention of the water trailhead or West End Project/Slab is in the inventory (even under Stearns Park)
- 3) No mention of the existing splash pad at Copeyon Park other than for planned fencing in the site development plan
- 4) Complete snub of existing private marinas as recreational boating facilities
- 5) Complete snub of public PM Bayou boat launch and the harbor as recreational boating facilities
- 6) Many expensive planned projects noted in inventory are left off of the capital improvement schedule

City Manager Foster stated that the email had other items but he referred to an email received earlier from Tom Rotta that he did not need these all read but there are small changes or grammatical errors that would be adjusted. Although these items were not read at the meeting, they were included in the email received from Tom Rotta and, as such, are listed below.

- p. 1 Harbor View Marina is left off of being under direction of the city manager and council
- p. 1 Municipal Marina Board is wrongly called the Municipal Marina Authority
- p. 4-6 City Marina and Harbor View are wrongly labeled as public park and special use park types, they should be accurately represented as marinas or recreational boating facilities
- p. 6 Text infers that Harbor View is still being privately leased but managed by the City
- p. 7 The three lifeguard stations at Stearns have been removed and burned
- p. 8 the 1996 handicap accessible pier at Copeyon Park has not been there for many years
- p. 23 Stearns misspelled as Sterns
- p. 45 Organizational Chart is cut off on the right, shows City manager as superior to standing committees, which he isn't
- p. 58-9 Transmittal letter to county/state officials dated 1-11-2021 soliciting comments for the plan the day it's considered and likely passed by city council
- p. 63 Harbor View Marina listed as a private facility”

The meeting was opened for public comments.

After no comments were received, the regular order of business was resumed.

CITY OF LUDINGTON  
RECREATION PLAN  
RESOLUTION OF ADOPTION  
CITY COUNCIL OF THE CITY OF LUDINGTON

WHEREAS, the City of Ludington has undertaken a Five-Year Parks and Recreation Plan which describes the physical features, existing recreation facilities and the desired actions to be taken to improve and maintain recreation facilities during the period between 2021 and 2025; and

6. Copy of Minutes from Public Hearing cont.

332

WHEREAS, the City of Ludington has developed the plan as a guideline for improving recreation and enhancing natural resource conservation for the City of Ludington; and

WHEREAS, the local Recreation Board is made up of representatives from the City of Ludington, Hamlin Township, Pere Marquette Township, Summit Township and Ludington Area Schools; and

WHEREAS, a public hearing was held by electronic virtual mean on January 11, 2021, at the City of Ludington Municipal Complex to provide an opportunity for citizens to express opinions, ask questions, and discuss all aspects of the Recreation Plan, a previous one-month comment period of the draft plan was held beginning on December 2, 2020, as well as a request for input on the old plan beginning October 28, 2020; and

WHEREAS, residents of the City of Ludington were provided with a well-advertised opportunity during the development of the draft plan to express opinions, ask questions, and discuss all aspects of the recreation and natural resource conservation plan, through the City's web site and Facebook page beginning December 2, of 2020; and

WHEREAS, the City of Ludington has developed the plan for the benefit of the entire community and to adopt the plan as a document to assist in meeting the recreation needs of the community,

NOW, THEREFORE BE IT RESOLVED the Ludington City Council hereby adopts the City of Ludington Recreation Plan as a guideline for improving recreation for the residents of the City of Ludington.

Councilor Johnson stated that he misunderstood what was going to happen with this 5 Year Recreation Plan. He stated the city has a recreation board with representatives appointed from the school, two councilors, representatives for Hamlin Township, Summit Township and PM Township. He stated that this board is the board for the 5 Year Recreation Plan but the board has mostly handled issues with children playing in the various ball programs. He said that the board he sat on does not have anything to do with the 5 Year Recreation Plan. He is suggesting that two separate boards be set up, one for the recreational programs and have another board set up for the 5 Year Recreational Plan to handle grants for Optimist Field, Legion Field and things handled at Stearns Park. City Manager Foster stated that the recreation board strictly deals with the recreation program only and not for the review of the 5 Year Recreation Plan. This draft was sent to the Parks and Recreation Committee and to City Council and sent to the public for their recommendations. The 5 Year Recreation Plan is a wish list of items, not projects that have been accounted for on the CIP plan. Items that could be eligible for grant funding. He stated that this plan serves as a "place holder" and "box checker" for those organizations. The Parks and Recreation Committee is the reviewer of this document if the city were to do a full rewrite, but this is just an update and so it was just to get any new projects added to it. Community Development Director Tykoski stated that the schools are listed as a collaborative effort as all recreation opportunities have to be listed in and around the city. If recreation projects do come up and they are listed on the recreation plan then the city can apply for grant funding for these projects. Councilor Terzano asked if there were any comments the city received during the 30 day comment period. Community Development Director Tykoski stated that there were comments received and she had provided these to council in the update that she sent out to council on Friday. She stated that City Manager Foster had sent her Tom Rotta's comment that private marinas were not mentioned and this has now been added in the same way as campgrounds have been handled in the recreation plan. She also mentioned that Annette Quillan had found a typo on the acreage listed for the Senior Center and this was corrected on the correspondence she sent to city council today. She also mentioned that a comment had been received on trails and trails are now addressed in the 5 Year Recreation Plan.

Moved by Councilor Winczewski, seconded by Councilor Terzano, to adopt the foregoing Resolution for the 5 Year Recreation Plan and submit to the Michigan Department of Natural Resources.

Roll Call: Ayes: Councilors Winczewski, Johnson, Stibitz, Cain, Terzano, Bourgette and May.

Nays: None. Motion Carried.

Councilor Winczewski nominated Councilor Johnson as 2021 Mayor Pro Tem. No further nominations were brought forward. Moved by Councilor Winczewski, seconded by Councilor Stibitz, to appoint Councilor Johnson as Mayor Pro Tem for 2021.

Roll Call: Ayes: Councilors Terzano, May, Bourgette, Johnson, Cain, Stibitz and Winczewski.

Nays: None. Motion Carried.

Finance and Personnel Committee: No report presented.

Moved by Councilor Johnson, seconded by Councilor Bourgette, to adopt the Resolution of Designation of Depositories for 2021.

## 6. Copy of Minutes from Public Hearing cont.

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Roll Call: Ayes: Councilors May, Winczewski, Johnson, Stibitz, Bourgette, Terzano and Cain.  
Nays: None. Motion Carried.

Moved by Councilor Johnson, seconded by Councilor Bourgette, to approve the one year agreement with Harbor Front Condominium Association for the use of the Harbor View Marina Clubhouse and Pool Facilities from April 15, 2021 to October 15, 2021, as presented.

Roll Call: Ayes: Councilors Stibitz, Bourgette, Terzano, Cain, May, Winczewski and Johnson.  
Nays: None. None. Motion Carried.

Public Safety and Public Utilities Committee: No report and no action items presented.

Building & Licensing Committee: No report and no action items presented.

Cemetery, Parks and Recreation/Waterfront: No report and no action items presented.

City Council. Councilor Stibitz asked City Manager Foster about the convenience fee charged when a resident would like pay a city bill online. City Manager Foster stated this is a service fee charged by the firm that operates the system through BS&A. This represents \$1.50 for every \$50 charged and levied by the operator. Residents can set up with payment by ACH with the city to avoid these fees if they so choose. Councilor Stibitz asked if the city could discuss the pickup of recycling more than once a month in the future. Councilor Stibitz also asked about the calendars. She said with the city having these calendars online some residents do not have the ability to go online to view the calendar or print the calendar and she asked the city would consider printing some of these calendars and have them available at city hall. City Manager Foster stated that the city decided to not print the bulk number of calendars this year as they had a number of boxes of calendars which were left over from last year and there is an uncertainty as to what events may end up being added to the calendar in 2021. He stated that if council decides to print off a number of calendars the city can do so but it will come with a cost. Councilor Winczewski stated that former Councilor Rathsack came up with the idea of the calendar and this calendar had a lot of information in it. The city used to pay for mailing these calendars and a lot of these calendars were returned. The city has provided these calendars in the past and people have gotten "hooked on them". She stated that some people use the computer while others do not have a computer so she suggested that the city could print some calendars off and each councilor take some and distribute them or have residents pick them up at city hall. Councilor Winczewski stated that residents are still paying their taxes, the city has kept the services going, and this is a little thing that should continue and not be dropped. Councilor May asked what the cost savings are for not producing the printed calendar. No money was budgeted for the calendar in 2021. Community Development Director Tykoski stated that the city had budgeted \$8,000 for calendars in the past and it was \$4,200 last year for not mailing as well as a quantity reduction. She said the main file will be sent to the library and the library will print this off for residents. Councilor Bourgette stated that with COVID going on and city hall not opened yet, he suggested that the city print off a small quantity at city hall and revisit this at the end of the year for next year. City Manager Foster stated that we should let residents know that when they are ordering at the library that if they want a calendar the library will print one off and then bill the city for the cost. Councilor Cain stated he is in favor of the city calendar and it should be considered for 2022. Councilor May agreed with Councilor Cain. Councilor Stibitz stated that she loved the collaboration with the library but she does not want to see this calendar go away.

Councilor Cain stated he is humbled and proud to serve the residents in 5<sup>th</sup> Ward in Ludington. He also stated that on the Monday morning of each city council meeting date he will join Councilor Winczewski and City Manager Foster to review the agenda.

Councilor Winczewski stated that Cartier Park has a paved walkway and the DPW plows and salts the walkway. City Manager Foster provided kudos to the Cemetery and Parks staff for their work on the path.

Councilor Terzano thanked the citizens of Ludington who afforded him the opportunity to serve as Councilor at Large. He stated that one thing he believes that differences are the fuel for our democracy. There must be an understanding and willingness to listen to those who we may not agree with. He stated that he is pretty good at listening and he stated that he is willing to listen to the residents, he is here to represent the citizens of the city.

6. Copy of Minutes from Public Hearing cont.

334

Councilor May concurred with both new councilors. He is happy to be on council.

City Manager. City Manager Foster updated council that Utility Maintenance Superintendent Plamondon and he had met with engineers on the lead service line replacement which will begin this year. City Council approved a \$500,000 budget item for lead service lines and the city is applying for a \$1 million grant to help with final identification of all lead service lines in the city. City Manager Foster stated that the city has notified the Assessor Litwiller that the city is going out for RFPs for assessing services. He met with Fire Chief Henderson and he will be working on recruitment strategies and employer contacts and is working with the local people to hire medical first responders to meet this demand. City Manager Foster stated that he has provided tours of the city departments to the new councilors as well as other councilors who expressed interest on these tours.

City Manager stated that the Bring Your Own Budget will be held next Monday with the to bridge the information gap that exists between those in government and those who are not and to help residents to understand how decisions are made.

City Manager Foster updated city council on the Department Specific Goals for 2021 as it relates to the City's Strategic Plan. He stated that city council met at the beginning of 2019 to develop a strategic plan with five goals with smaller objectives. He asked department heads to create their own list of goals that will match up with the five goals. This will be used to look at individual departments and how the department heads are leading the departments moving forward. He would like to revisit this with city council annually at budget time.

City Manager Foster explained that TNT Enterprize has been cleaning the city's restrooms for the past several years and there have been very little or no complaints. He is asking council to consider renewing the contract for TNT Enterprize for 2021 with the option of renewing the contract for an additional year for up to two more years. Moved by Councilor Johnson, seconded by Councilor Bourgette, to approve TNT Enterprize to clean and restock public restrooms for 2021 with the option of renewing this contract for an additional year up to a total of two additional years. City Manager Foster stated that the city is looking at TNT Enterprize to clean on an as needed basis at the Fire Department.

Roll Call: Ayes: Councilors Cain, Stibitz, May, Terzano, Winczewski, Johnson and Bourgette.

Nays: None. Motion Carried.

Mayor Report: No report at this time.

The meeting was opened for the second public comment period.

After no further comments were received, the regular order of business was resumed.

Miscellaneous Business: None.

Moved by Councilor Bourgette, seconded by Councilor Winczewski, that the meeting be adjourned.

Roll Call: Ayes: Councilors Johnson, Terzano, Winczewski, May, Bourgette, Cain and Stibitz.

Nays: None. Absent: None. So carried at 7:32 o'clock p.m.

  
Deborah L. Luskin, City Clerk

7. Copy Signed Resolution

CITY OF LUDINGTON  
RECREATION PLAN  
RESOLUTION OF ADOPTION  
CITY COUNCIL OF THE CITY OF LUDINGTON

WHEREAS, the City of Ludington has undertaken a Five-Year Parks and Recreation Plan which describes the physical features, existing recreation facilities and the desired actions to be taken to improve and maintain recreation facilities during the period between 2021 and 2025; and

WHEREAS, the City of Ludington has developed the plan as a guideline for improving recreation and enhancing natural resource conservation for the City of Ludington; and

WHEREAS, the local Recreation Board is made up of representatives from the City of Ludington, Hamlin Township, Pere Marquette Township, Summit Township and Ludington Area Schools; and

WHEREAS, a public hearing was held by electronic virtual mean on January 11, 2021, at the City of Ludington Municipal Complex to provide an opportunity for citizens to express opinions, ask questions, and discuss all aspects of the Recreation Plan, a previous one-month comment period of the draft plan was held beginning on December 2, 2020, as well as a request for input on the old plan beginning October 28, 2020; and

WHEREAS, residents of the City of Ludington were provided with a well-advertised opportunity during the development of the draft plan to express opinions, ask questions, and discuss all aspects of the recreation and natural resource conservation plan, through the City's web site and Facebook page beginning December 2, of 2020; and

WHEREAS, the City of Ludington has developed the plan for the benefit of the entire community and to adopt the plan as a document to assist in meeting the recreation needs of the community,

NOW, THEREFORE BE IT RESOLVED the Ludington City Council hereby adopts the City of Ludington Recreation Plan as a guideline for improving recreation for the residents of the City of Ludington.

Yeas 7

Nays 0

I, Deborah Luskin, Ludington City Clerk, do hereby certify that the foregoing is a true and original copy of a resolution adopted by the Ludington City Council at a Regular Meeting thereof held on the 11<sup>th</sup> day of January, 2021.

  
Deborah Luskin  
City Clerk

## 1. HARBOR IMPROVEMENT PLAN

### **Harbor Improvement Plan**

Ludington Municipal Marina  
Accessibility Assessment=3  
Park Type: Community Park  
(location 16 on map)

Ludington Municipal Marina is located on the north side of the channel that connects Lake Michigan to Pere Marquette Lake. It is within two blocks of the central business district. The marina construction was completed in 1979 through funding from the Michigan State Waterways Commission, Upper Great Lakes Regional Commission, Land and Water Conservation Funds, Department of Natural Resources and local revenue bonds, at an approximate cost of \$2.1 million. As a result of this grant participation, the Waterways Commission sets slip rates and designation guidelines annually.

The marina facility has a capacity of 152 slips, a service building with fish cleaning facilities, gas docks, pump out station, restrooms and showers, a day room, laundry facilities, boardwalk, picnic shelter and playground area. In 2004, the boardwalk was replaced and new benches and lighting were added.

With the opening of Harbor View Marina in the spring of 1999, some changes have taken place at the Municipal Marina. The number of seasonal slip holders has decreased and the aim is towards encouraging transient boaters to stop in Ludington. In 2010, the City of Ludington completed a new transient dock along the north wall of the marina in order to increase transient slip traffic and availability. The project was partially funded with a MDNR Waterways grant.

#### **Size of Facility:**

- 88 Number of transient slips
- 86 Number of seasonal slips
- 0 boaters are on a waiting list
- No boaters are turned away

#### **ADA Accessibility:**

- The 900' Broadside Dockage meets all current ADA guidelines.
- By ADA standards, the clear width of a door opening must be a minimum of 32 inches and a maximum of 48 inches: current door openings are 36" and meet the standard.
- In addition, the area is flat with proper ramping, meeting ADA guidelines.

#### **Site Development Plan:** Ludington Municipal Marina

- Replace dockage with new floating dock system C, D, E, & F
- Repair docks A & B
- Replace bubblers

- Replace signage
- Repave Parking lot
- New siding, soffit and fascia on shore bathroom building
- New roof on gas dock building
- New doors on gas dock building
- Replace furnace in east bathroom building
- Add central air in both bathroom buildings
- Replace tile in west bathroom building
- Turn William Street from Loomis to Filer into one way parking
- Re-deck dayroom deck with synthetic decking.

**Marketing, Events, and Partnerships:**

- Partner with Offshore Classic and Boat show events.
- Annual Marina fishing tournament with Harbor View Marina
- Advertising in the Ludington Destination Guide
- Web and Facebook presence

**Current Dredging Needs:**

- Dredging according to best practices;
- 5 year cycles
- 5,560 cubic yards per permit allowance
- Dredge material is disposed of on City property approved in the permit

**Annual Maintenance Schedule:**

- A & B annual Dock Maintenance \$9000.00
- Bubbler Maintenance

**Minor or Small Scale Infrastructure replacement schedule:**

<u>ITEM</u>	<u>COST</u>	<u>YEAR</u>
· Re-deck dayroom deck with synthetic decking.	20,000.00	2022
· New siding, soffit and fascia on shore bathroom building	15,000.00	2023
· New roof on gas dock building	5,000.00	2019
· New doors on gas dock building	1,000.00	2019
· Replace furnace in east bathroom building	6,000.00	2020
· Add central air in both bathroom buildings	10,000.00	2020
· Replace tile in west bathroom building	10,000.00	2025

**Large Scale Maintenance and Replacement Schedule:**

- Replace dockage with new floating dock system C, D,
- Replace dockage with new floating dock system E, & F
- Repair docks A & B
- Turn William Street from Loomis to Filer into one way parking

**2. PUBLIC POSTING**

## Harbor View Marina

*Accessibility Assessment=3*

*Park Type: Recreational Harbor*

(location 19 on map)

Harbor View Marina is located at 400 South Rath, Ludington, Michigan 49431. The 160 slip marina was completed in 1999 on 28 acres adjacent to Pere Marquette Lake. The Marina includes the 7,100 sf marina services building and swimming pool, the 230sf gas attendant building, the fish cleaning station, picnic area, 160 slip marina facility, fuel pier, and parking areas. In 2020, the City of Ludington took over managing operations of this facility.

The facility was constructed with the use of Michigan State Waterway's funds and private developers funds. The facility was leased to a private developer for a twenty-five year period and is now under the management of the City of Ludington. Amenities include a great room, laundry facilities, bathroom/shower facilities, pool, hot tub, exercise room, meeting rooms and a library.

### ***Site Development Plan: Harbor View Marina***

- Seal Coating and striping
- Concrete along seawall
- WiFi upgrades
- Fuel System (3 spill buckets 3 new dispensers) Upgrades to underground storage tanks for fuel dock, replacement of fuel dispensers, removal and replacement of failing concrete.
- Gates for pool area
- Ice storage freezers
- Replace floatation on 4 finger piers A dock
- Replace A dock
- Dock House Upgrades
- Replace B Dock
- Replace C Dock
- Replace D Dock
- And other repairs as referenced in the HARBORVIEW MARINA Facility Assessment and Future Development Recommendations January 26, 2020

The HARBORVIEW MARINA Facility Assessment and Future Development Recommendations dated January 26, 2020 is the guide for repairs for the Harbor

View Marin Facility. That plan is referenced here and is considered an addendum to the Recreation Plan.